NATURAL RESOURCES DISTRICT - PUBLIC FORUM - 7/20/06

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THIBAULT, SUHR & THIBAULT, INC.

(402) 331-2500

CONDENSED TRANSCRIPT AND CONCORDANCE PREPARED BY:

THIBAULT, SUHR & THIBAULT, INC.
6818 Grover Street, #107

OMAHA NE 68106

Phone: (402) 331-2500

FAX: (402) 331-1198

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NATURAL RESOURCES DISTRICT PUBLIC FORUM JULY 20, 2006, 7:00 P.M. 10 11 12 14 17 18 19 20 21 22 23 24 25

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1 Conley in the back there; Richard Tesar, Mr. Tesar; Rich Jansen, Mr. Jansen; John Schwope, he's in the back; Rick Kolowski, Dr. Kolowski; 4 and Dorothy Lanphier; hi, Dorothy. Good to see you. Did I miss one of them? Anyone snuck in 5 6 without me seeing them? Okay. Thank you very 7 much.

8 I would also like to at this time ask 9 that any other elected officials that are in 10 presence here this evening that would like to be recognized, if you'd mind standing up and 11 12 introducing yourself? Yes, sir.

SENATOR KRUSE: Senator Lowen Kruse. MR. PETERMANN: Thank you, sir.

15 Anyone else?

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MR. WILCOX: Duane Wilcox,

17 Washington County Board.

> MR. PETERMANN: All right. Duane, thank you. Any others? Thank you very much for being here this evening.

The agenda tonight, I hope that you had 22 an opportunity to view the information stations 23 that were in the other room over here and get a chance to talk one on one with a few of the individuals there about some questions you might

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(On the 20th day of July, 2006, the following was taken at 8901 South 154th Street, Omaha, Nebraska, at 7:00 p.m., by Lori A. Blume, General 4 Notary Public for the State of Nebraska, and 5 commenced as follows:)

6 MR. PETERMANN: Good evening. 7 Welcome to Chalco Hills Recreation Area, the 8 Omaha office of your NRD. I'm Marlin Petermann. 9 And before I begin, this is a public meeting. 10 And I do want to mention that we abide according to open meeting laws. And the statute that 11 recites that law was on the counter when you 12 signed in. If you'd like to refer to that at any 13 time, please, free feel to do so.

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The -- again, my name is Marlin Petermann. I'm the acting general manager here at the Papio Missouri River NRD. And Lyle Christensen with HDR Engineering, our consultant on this project, will be assisting in the presentation.

I'd like to begin by introducing to you the members of the Papio Missouri River NRD board that are in attendance this evening. And I think I've got them listed here, so if they would stand and be recognized when I read their name? Fred THIBAULT, SUHR & THIBAULT

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have. If not, we'll have an opportunity to do that at the end of the evening here. We will

have a presentation here that'll last about half

an hour to 45 minutes, and, then, hope to have a

5 period of comment and public input. And that's

what we're here for tonight. And we really

7 appreciate the good crowd. And we hope that this

8 will be a good experience for all, and we value

your inputs. The -- we hope to be out of here by 9

10 9:00, so that's our schedule we hope to follow.

11 Again, the purpose of the forum is to provide another opportunity for public input. 12 The financial policies that will be reviewed here 13 14 tonight were actually provided at a public forum and debuted on March 2nd of this year. And

15 you'll be seeing, basically, the same information 16

17 that was presented at that forum at that time.

18 We, again, hope to address public and 19 council or board concerns as the policies are

being presented at this time to various 20

21 jurisdictions for adoption. Many of you are

22 aware that the various jurisdictions in the Papio

23 Creek Watershed Partnership are in the process of

adopting these policies at this time. 24

> You should have all received a comment THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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and question card when you came in. If you'd note on the cards that we'd like you to jot down your questions or comments during the presentation. If you'd like to hold that up and hand it in at any time, we'll have somebody watching here for that. You can hand those in. You can indicate on the card whether or not you'd like to speak. If you'd like to speak, just check that box. If you do not wish to speak, check that box.

I'd appreciate you putting your name down there, especially if you wish to speak, because we will be bringing the cards up, and, then, calling people to the mike, basically, as -- well, in order so that we can kind of keep things moving. So, I'd appreciate your name on there, especially if you wish to speak.

If you do not wish to speak, we will read the comment card that you send in. And we will read the comments or address the question that you have there. So, I guess, I'm saying you have the option. You can provide comments and questions either by speaking at the mike or by writing them on the card. In either event, we will address them this evening.

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The -- this is the outline that the presentation will follow. We'll start with a little introduction and background, move into then how the policies were developed, and, then, an overview of those policies, and, then, a little bit of what happens next. So, we'll jump right into it.

The Papillion Creek Watershed
Partnership, most of you may be aware, it
involves nine cities, two counties, and one NRD,
or 12 entities that are gathered together to
address storm water quality in the Papio basin.
And these are those nine cities and two counties,
all in Douglas and Sarpy County.

The mission of the Partnership is to address issues related to water quality and quantity, quality and quantity in the watershed by establishing regional common goals and standards. Again, the idea of the Partnership is regionalization, looking at everybody working together on the same page for development through 2040; so, kind of looking into the next 40 years.

The Partnership was formed in 2001 and permits for the national storm water permits required, and I'll go into that a little more

THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500 1 later, were issued in 2004. The one thing I

2 might note here is that this does not say that

3 the reason for the Partnership is to get storm

4 water permits for NPDES. It doesn't say to get

5 permits for -- through NEDQ to meet EPA

6 regulations. It's much, much more than that.

7 The mission of the Partnership goes well beyond

8 that and expands beyond that. That is a major

9 point of the Partnership, but it is not the

10 limiting point. It is just one part of the11 Partnership's mission.

The Papillion Creek watershed, just to give you a little facts about it: 402 square miles, covers three counties, contains 11 cities, 400 square miles. It's, basically, 100 square miles in Washington County, 200 square miles or half of it in Douglas County, and the other quarter, 100 square miles, is in Sarpy County.

There are three major streams: The West Papillion Creek, the Big Papillion Creek, and the Little Papillion Creek in the -- in the watershed. There are eight major reservoirs that are being conducted in the watershed including the Cunningham, Zorinsky, Standing Bear, Walnut Creek, and Wehrspann here, and others. About a THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

third of the population resides within this area;so, certainly, a metropolitan community andurbanized area of the State.

As the Partnership looked at what it's going to take and what's really involved in dealing with this watershed, it's realizing that, first of all, we need to accommodate change and growth, and that's occurring. There's probably no denying that; also, need to look at the regulatory obligations. We've got the Phase 1 and Phase 2 storm water permits from NDEQ, that's the NPDES permits that originally mandated from EPA.

We have water quality impairments in some of our streams and lakes. And we have combined sewer permit for the City of Omaha, which is a separate issue but yet involved. We have flooding potential on our main tributaries in the watershed. And we have aesthetics and quality of life issues that need to be dealt with. So, these are some of the major drivers that the Partnership has been looking at in the watershed.

You've heard about August 2006 and the requirements that are out there as far as the THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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- storm water permits. And I'm talking here about
- 2 those Phase 1 and Phase 2 storm water permits
- 3 that the cities and the counties have. In 2006,
- 4 which is the end of the second year of those
- 5 permits, they were issued in 2004, so
- August 2004, so it'd be August 2006 being the 6
- 7 second year, is, No. 1, to revise the storm water
- design manual to include post-construction water 8
- 9 quality of BPM, so revising storm water design
- 10 manual; and, secondly, to establish ordinances
- 11 and regulations to control run off during and
- 12 after development, so storm water ordinances; and
- 13 the third is to develop and adopt storm water
- 14 policies in the -- in the -- they're actually
- 15 called strategies in the permit. So, kind of
- three things: Design manual, ordinances, and

17 policies. 18

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So, I'm going to address the issue of primarily the policies and try to develop a policy or a plan. The watershed, by design, was born and included three major elements: To achieve a water green watershed, clean watershed, and a safe watershed that would all envelope in a master plan for the watershed.

> Green -- by green, we mean that there's THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

urban greenways, open space, and trails, and parks, and things like recreation areas. By 2 3 clean, we mean it is enhancing water quality, and that supports that recreation and helps protect wildlife. And safe watershed primarily dealing with our storm water run off and our flooding damages that occur.

Just to give you some examples of green watershed strategies that one may adopt that were looked at were, again, greenways like the Roberts Park area in Omaha, like the Rumsey Station Wetland in Sarpy County that the NRD has merged

water-based aesthetics with economic development such as Newport Landing, and purchase flood plain

14 properties like has been done along Cold Creek, 15

and do additional landscaping and open space. 16

In the clean watershed strategies, there are things such as requiring water quality BMPs, like stabilized waterways, water quality improvements projects like clean lakes, like quality basins like Wehrspann Lake, and managing combined sewer overflows.

And the safe watershed strategies requiring things like no increase in run off with development, flood plain mapping, and updating THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

flood plain management channelization to minimize

2 flooding, and reservoirs to minimize flooding.

3 So, that gives you a little idea of the

4 background we're kind of looking at as according

to the policy development process. And those

6 things were all reviewed, and public input was 7

received on those various potential elements that 8 may come together in a plan in the policies.

So, to actually develop the policies, receiving the public input from the forums, the six forums that were held, public forums that were held previous to working, and, actually, sitting down and writing the policies, through the Partnership, a work -- three work groups were formed: Technical work group, policy work group, and finance policy subcommittee to draft the policies that would, then, come to public forum, and, then, to the elected officials and boards, and, then, become policies adopted by 2006,

Again, these are some of the public forum inputs that occurred starting in November of '04, green, clean, safe, and update the watershed finale, as I mentioned before of March 2nd, and here we are on July 20 to review those THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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1 policies.

August of 2006.

2 The work group, just to give you a little idea more about those and the people in 3

the trenches that actually wrote these things,

5 based upon all the input was a 16-member technical work group, primarily working with the

7 technical issues and guidance group; primarily

work group, a policy work group that actually,

then, I guess, made final decisions as to how it

10 should be and formed it into policy, recommended

11 them for adoption. And there was a subcommittee on finance that was set up of the policy work 12

13 group to deal with, you know, how do we pay for

14 all of this stuff, and that, I don't know how we 15

ended up with 16 exactly on each one, but we did.

The work group meetings, there was one joint meeting started off. Then, there were five technical meetings throughout. There were six policy work group meetings, and two financial subcommittee meetings. So, there was about a total of 14 meetings that a lot of people spent a lot of time and effort on their own time in public service to try to put these policies together.

> The technical work group members, just THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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- 1 to give an idea, these are those members. We
- 2 had -- Lamp Rynearson is an engineering firm;
- NRCS, National Resource Conservation Service, is
- 4 a Federal agency; City of Omaha, Public Works in
- 5 this case; another engineering firm, again
- 6 looking at technical issues; City of Omaha
- 7 Planning; an engineer firm, engineering firm,
- Nebraska Department of Environmental Quality; Big 8
- Muddy Workshop, landscape architect, brings 9
- 10 another aspect; Federal agency, United States
- 11 Geology Survey; City of Omaha Parks Department,
- 12 City of LaVista Public Works; UNO Engineering
- 13 Department, Nebraska Game and Parks Commission,
- 14 the NRD, the Corps of Engineers regulatory
- section that deals with 404. So, that made up 15
- 16 the technical work group to pound out some of the
- 17 technical issues that needed to be dealt with in
- setting these policies forth. 18
- 19 The policy work group was made up of
- 20 more, I guess, people that gathered together, that worked in this area, had a feel for how 21
- things might work, and, also, those that have a 22
- 23 knowledge of the storm water issues and methods.
- 24 Ron Abdouch, he's kind of a -- I don't know,
- 25 somewhat of a general public, he's represented THIBAULT, SUHR & THIBAULT

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- the Neighborhood Center for Greater Omaha;
- Pansing & Ernst is a legal firm, so lawyers that 2
- deal with developments; Sarpy County Economic 3
- Development; John Fullenkamp with a legal firm;
- 5 Douglas County, Kent Holm, Douglas County
- Planning Department; Steve Jensen, City of Omaha 6
- 7 Planning; Seldin Development Company; Lamp
- 8 Rynearson, engineering firm; Metropolitan Area
- Planning Agency; the NRD; Bill is -- he's a land 9
- 10 owner in Zorinsky Lake watershed, happens to be
- on the watershed council there, get impact there; 11
- Nebraska Land Trust Developments with 12
- 13 Conservation Easements; in our -- Omaha by
- Design, Connie Spellman; Jerry Torczon, 14
- 15 development company; Mark Wayne, Sarpy County
- 16 Planning, and an engineering company dealing with
- 17 development issues.
- 18 So, that formed the policy group. We 19 thought we really had some knowledgeable people
- 20 that could deal with both what needed to be done
- and what the policies for storm water needed to 21
- 22 be formed into.
- As they looked at this, I mentioned 23
- the -- and in one particular area, looked at 24
- needing to look at how do we pay for some of this 25 THIBAULT, SUHR & THIBAULT
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- 1 stuff, so they formed the subcommittee and
- brought in -- there was some of the same players
- in the original group, but brought in some of the
- financial people to deal with financing,
- 5 development, and SIDs, such as Ameritas, and
- Kuehl Capital, and Kirkpatrick Pettis to provide
- 7 some advice as to how we might pay for some of
- these things, especially from the private
- 9 interest standpoint, but, also, public. And
- 10 that's primarily why the financial committee was 11 formed.

12 The policy coverage, as we looked at it, 13 and as the work groups looked at this, and

- 14 this -- this maybe formulates a map that gives
- 15 you a little feel for what part of Washington,
- Douglas, and Sarpy Counties the Papillion Creek 16
- 17 entails. Certainly, a major part of Omaha, but
- 18 we have pieces of the Missouri River that flows
- 19 towards the Missouri River, both in Omaha, and
- 20 Bellevue, and parts of Sarpy County. And Sarpy
- 21 County, parts of it flow to the Platte and the
- 22 Elkhorn; parts of Douglas County flow to the
- Platte and the Elkhorn; certainly, Washington 23
- 24 County, Platte, Elkhorn, and the Missouri, but
- the -- again, focussing these policies on Douglas THIBAULT, SUHR & THIBAULT

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- and Sarpy County, all jurisdictions located
- within the watershed in Douglas County including
- the extra-territorial jurisdictions would apply
- to these rules. So, that was what was
- recommended to be done, that they're good sound
- water management tools that would apply
- 7 throughout their extra-territorial jurisdictions.

The storm water policy, I might note

here, do not apply, none of these apply to what

10 we're talking about tonight, to Washington County

11 or its communities. They were not involved in

12 the Partnership and decided not to be involved in

13 the Partnership. And, so, all of the work that's

done -- I guess, at their election, all the work 14

was done in Douglas and Sarpy and communities. 15

And that's the only way area that's impacted was 16

17 Douglas and Sarpy County with this working 18

policy.

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19 I've talked enough. It's time for Lyle 20 to take over here and review those policies for 21 you and carry us forward.

MR. CHRISTENSEN: Thanks, Marlin.

- 23 And I appreciate everybody coming out tonight.
- 24 It's been a hot day yesterday, of course. I was

further north in Minnesota, so it wasn't quite so THIBAULT, SUHR & THIBAULT

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bad up there.

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2 Let's walk through some of these 3 policies. And you should have all received, as 4 you walked in, a hard copy of the actual 5 policies. We won't have time to go through all of the details, but we can certainly highlight 6 7 them for you. These are the six groups, I call them policy groups, because there's sub policies 8 9 in each one of these. These are arranged in, 10 roughly, the priority that was -- that came out of the public forums, with the exception of the 11 12 financing. That was not dealt with back in the 13 green, clean, and safe public forums. Those 14 public forums established basic priorities. And the financing was -- rose to the top because, as 15 16 Marlin said, how do you pay for the improvements, 17 so that was put to the top of the heap.

Let's start out with the heap flow reduction before we get to the finance, because, really, this is what keys into the financial picture, is how do we avoid, as growth occurs, to maintain or reduce storm water peak discharge during development and after full build out. I might add right now that this is

intended to be based on a 100-year storm basis, THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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so that as the growth occurs we want to be able

2 to maintain it or reduce it from where we are

- 3 now. The key point here is that watershed is --
- 4 already has problems, even at the present day
- 5 growth levels, so anything that adds to that
- 6 simply exacerbates the situation. So, there's a
- 7 sub policy in there, it said that these regional
- 8 storm water detention facilities should be
- located in general conformance with a watershed 9
- 10 drainage plan. And that came loud and clear from
- 11 the work groups. We'd like to, at least, have
- some idea where some of these might be, and we'll
- 13 get to that in a little more detail, but that is,
- at least, a first-cut idea, because, obviously, 14
- the developers would like to know where those 15
- 16 footprints could potentially lie. It's a
- 17 conceptual draft plan, if you will.

Now, there's some advantages and

disadvantages of any issue. Here's some

advantages that have been pointed out with 20 21 regional detention. This doesn't just come from

our work groups. This comes from a lot of 22

- natural -- national literature and talking to 23
- other adjacent metropolitan areas and other 24
- 25 communities. Really, the regional detention does

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1 have the ability to achieve a no net increase in 2 run off for development. It has the storage 3 capacity to do that. In so doing, it provides 4 downstream flood control. It provides some very 5 obvious water quality benefits for entrapment of sediments that will help clarify the water before it reaches the stream itself downstream.

8 It does enhance the public open space 9 and habitat. And there's this quality of life, 10 this aesthetics issue that Marlin pointed out 11 earlier, that becomes important to a lot of people as they move into an area, a developing area. It's -- one of the important things that 13 14 comes out of this, it tends to minimize operation 15 and maintenance, rather than having a proliferation of smaller detention basins with 16 17 lots of separate O & M efforts. This tends to 18 centralize that effort a little bit more and you 19 get a little bit more economy of scale.

There's a site location process. It seems a little bit obvious, but these -- as Marlin said, these are sites that are located in Douglas and Sarpy County to date. These are areas that are not currently urbanized, so there's no proposal to go back into existing THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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developed areas and provide this detention.

Those areas would be very, very expensive to 3 retrofit.

So, this is in emerging growth areas.

Naturally, they need to be located on the stream.

This is not off site, off stream storage. 6

7 They're better served if they can operate right

on the main stem of the stream. And in general

terms, the drainage areas of regional detention

is considered something that's generally greater 10

11 than 500 acres. 640 is one square mile, so that

gives you a little feel for what size the 12

13 contributing area will be pretty much as a

minimum. 14

And the water quality basins, which this 15 lake here has an upstream water quality basin, 16

17 that helps protect sedimentation into this lake.

Those are generally derived from community-based 18

19 lake watershed plans. Zorinsky Lake is a classic

20 example. They have a community-based plan that

21 looked at how do we protect the main body of that

22 lake. So, when we use the term "large quality

23 basin", we're talking about upstream controls to

24 the main detention basin.

> There's -- right now this plan is in the THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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conceptual stage. We're calling it a draft. And 1 you should have received a copy of it on your way 2 in. This plan is, again, for Douglas and Sarpy 3 County. There are 17 regional detention sites 4 identified, of which there are nine new ones. 5 The rest of them were previously identified by 6 7 the Corps of Engineers. And there's 12 water quality basins to protect those. 8

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We need to emphasize here that Dam Sites 1 and 3C are excluded from the plan. Those are two large reservoirs located up in Washington County that have been considered, that they're -that's a separate issue. These policies do not address those.

Here's some examples of what we mean by regional detention structures. If you look in 16 the upper left-hand corner, you'll see Walnut 17 Creek regional detention, that's just south of 18 Papillion, down by Highway 370, and that's a 19 relatively new lake in the cluster of things. 20 And it has upstream controls to protect that 21 lake. It's got very good water quality. 22 Another example would be White Tail --23 White Palm, excuse me, water quality basin, 24

that's above Zorinsky Lake. It's the first of THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500 22

three basins that have been constructed. There's two more remaining. And those remaining ones will be looked at as the development occurs around that sub water -- those sub watersheds.

The draft drainage plan is really looking at a no net increase -- no net increase general conformance situation. Again, it's not just to -- the increase is one issue, but we'd like to see if we can actually improve upon that some to reduce it. Again, the watershed has got a certain amount of flooding issues already in place.

The estimated construction in today's 13 dollars of these various reservoirs is around 14 \$282,500,000. It's a big sum of money. One 15 thing that needs to be pointed out, this is a 16 draft. This is going to require considerable 17 amount of additional technical study. You have 18 to ground through some of these functionally, 19 hydraulically, and see that they function as 20 intended. And there will be a great deal of 21 additional public involvement. This has to go 22 through a very, very public process, in the same 23 sense when you deal with zoning issues before a 24 planning board or city council, these types of THIBAULT, SUHR & THIBAULT

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things will go through that similar type of process and receive a lot of input.

And the other key thing is scheduling. This watershed, you know, the -- the jurisdictional boundaries of the various cities and counties don't conform to the nice shape of a watershed. There's overlap, so everybody in the Papillion Watershed Partnership, actually, has to look at scheduling issues with a comprehensive plan to see how that all synchs up. So, it's a difficult issue.

There's a land acquisition process that 12 everybody, certainly, becomes concerned about. 13 There's an important thing here, this is 14 something that is in lock step with development. 15 It's similar to a park plan. These reservoirs 16 would not be created in advance. They're driven 17 by development. As the development progresses, 18 then, you start looking at options to contain 19 that no net increase policy. And what is that 20 mechanism? How is that best done? You go back 21 to the original plan and you say, how well is 22 that fitting with the real world? 23

And the Papio Missouri NRD and the developers necessarily have to have a certain THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

level of inter-local agreements. An example would be if I'm a developer, I have an earth work 2 construction guy out there, moving dirt, can we use the same person, same company to do the 4 construction of the dam and get some beneficial economies of doing that simultaneously, so we 6 don't have to remobilize in a separate 7 construction firm? 8

intended to be public. And the last point that 10 is always an important consideration is eminent 11 domain is a scary concept for a lot of people. 12 13 It's -- it would be absolutely a last resort. Now, let me clarify this just a little bit. We 14 cannot guarantee that eminent domain would never 15 be used. It's a situation where the developers, 16 as they move through a watershed to try to 17

A key thing is lake and shorelines are

- incorporate their normal growth patterns, would 18 seek to acquire the property in a usual manner. 19
- If, for some reason, there's a portion of that, 20
- what would be a regional detention structure that 21
- is not for sale, but is absolutely part and 22
- partial needed to make the thing functional, that
- 23 might be a case where that would kick in, but 24
- only if that situation came about. This is not a

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taking of land forcefully intentionally ahead of time in advance. It's driven by the development process. I'll make that very clear.

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So, let's bounce back to finance. This is where -- this is where there was a recognition to create a dedicated, sustainable funding mechanism to accommodate new development and significant redevelopment. And what do we mean by redevelopment? Well, that'd be something that existed -- a change to what existed prior to the time these policies are adopted. And that's driven by an amount of disturbance to a property. It's defined by ordinance.

The sub policies, and you can read along with your hard copies, the key thing here is earmarked funds, meaning that once these funds are set aside, that's exclusively what they'll be used for, is to manage this program. There's a regional detention fee that has been proposed. We'll go into that momentarily. That is for construction purposes, not for end purposes.

Then, there's a whole thing that you'll see in the policies dealing with what we call framework for fee classifications and how those costs are apportioned, recognition of the

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inter-local agreements that are necessary for handling the funds, public/private partnerships at the various detention sites, and a very important three-year review cycle.

Every three years, minimum, you go back and see how the program's working. Are the funds flowing properly? Is the system working as intended? It's very similar to a comprehensive plan review process, where you go back and see how well the program is working and is it fitting with the public need.

12 So, some of the framework details here 13 that there is a cost apportionment, public and private. And by private, we mean that is a 14 developer/builder situation, where they would be 15 looking at one-third of the cost; in this case 16 with the original estimates, around \$94 million, 17 and this would be over a 40-year build out. 18 19 That's -- the 40 years is an estimated time where

the entire watershed within Douglas and Sarpy 20

21 Counties would be platted, and not necessarily

fully detailed with people yet, but, at least, 22

platted, because once the process of platting has 23

been completed, that land is, essentially, locked 24

25 in.

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1 So, the -- through lots and lots of 2 discussion, the low density residential fee, 3 which is primarily single family and duplexes, at 4 \$500 a lot was established. High density, which would deal with commercial, industrial, the larger apartment complexes, would be \$2,625 per 7 developable acre. The cash flow would say that the low -- it would be paid at the time the 8 9 building permits are applied for. And it would 10 only apply, again, to the Douglas and Sarpy 11 Counties.

Moving forward, the Papillion Missouri

NRD has what I would call umbrella jurisdictional 13 14 authority over not only this space but in a very 15 much larger sense. They -- the flow of funds 16 would go to the NRD for handling. And they would pool it with their own two-thirds cost 17 18 apportionment or about \$188 million, which is 19 really raised through their existing tax levy. 20 And the NRD, then, would, essentially, be paying 21 the developer back for that land out of -- out of 22 that full accumulated funds. 23 Last of all, it deals with something 24 that is -- something that the finance subcommittee thought was very necessary, and that

is that the NRD should very much approach the

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State Legislature for general obligation bonding 2

authority. And what that really means is if the 3 rate of development is exceeding the rate of

funds accumulation, and the developers want to 5

keep moving forward, just to keep pace with the 6

7 development demands, then, the only way that

could happen, if the mill levy is not keeping up, is to incur some debt, just like a home loan. 9

And, so, right now, they don't have the 10 authority to do that. So, that would grant a 11 12 great deal of flexibility of keeping pace with the rate of demand. If the demand's not there, 13 14 well, you don't issue bonds because there's 15 interest paid on bonds, so -- but that authority would allow them to, at least, have more 16 flexibility to make this system synchronize with 17 18 the developable demands.

Okay. Let's move on to pollution control. Pollution control is the clean initiative. It is regulatory driven. Everything I've talked about so far is definitely not regulatory driven. It's development driven, but pollution control definitely is. The idea there is to reduce pollution from contributing sources,

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1 including but not limited to ag activities and 2 combined sewer overflows that was discussed

3 earlier. And the sub policies are to protect the 4 surface resources from contamination; preserve,

protect, and mitigate wetlands; support the 5

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safety.

Nebraska Department of Environmental Quality and

7 TMDL development, and implement best management 8 practices.

Let me back up a little bit. What is a TMDL? TMDL is the regulatory acronym, meaning total maximum daily load. And any time there is a surface water quality criterion, whatever that is, and it's being exceeded, the State of Nebraska is obligated to initiate a TMDL. And what that really entails is trying to divvy up all of the -- the point and what is called non-point sources, and apply a margin of safety so that the sum total of all those contributions stays within standards within that margin of

So, you'll probably be hearing a great deal about this in the coming decade as they -the State and the -- will be moving into the Papillion Creek watershed and imposing those kinds of activities. There are some impairments THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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within the watershed with sediment, bacteria, nutrients, meaning nitrogen phosphorus, that the State will eventually choose to put into the TMDL

Here's some examples of pollution control. You'll hear another acronym once in a while called CAFOS or CAFOs, that is an acronym, again, from the EPA that stands for confined -or concentrated animal feeding operations. And to make it real simple, they like to see these facilities have containment on the run off, for obvious reasons. Livestock waste is very strong organically.

Here's a picture of a combined sewer overflow on the Little Papio Creek, where when you get the rainfall events, and you have cross ties between the sanitary sewer system and the storm sewer system that exists, then, it does overflow the stream. That's under a separate national policy called a CSO policy, combined sewer overflow policy, and it's what you probably read about some months ago about the price tag that the City of Omaha is facing to meet that Federal mandate.

> The ag communities are very familiar THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

with this. They've been doing it for a lot of 2 years. There's nothing that beats a good old fashioned leftover strip between the planted crop and the adjacent stream. Ag run off, again, has its share of contaminants, like anything else. 5

No. 4 is kind of a -- what I'd call a 7 quality of life issue that we talked about, the green theme. And that is landscape preservation, 9 restoration, and conservation. And the root policy is to utilize landscape preservation, restoration, and conservation techniques to meet storm water management objectives.

13 Now, that has some sub policies really 14 involved to incorporate storm water strategies. 15 And when we do parks and greenways, you don't 16 think of them as anything associated with storm 17 water management. The concept here is to make 18 that seamless, so that when you're around these 19 greenways, that a portion of that is, actually, dedicated to managing some of those storm water 20 21 issues. And it's important on the sub policies 22 here to find where those natural resources 23 existed within the watershed and in the counties 24 in general. 25

There's a popular term that you hear now THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

1 and then, it's called low impact development. As you develop a new subdivision, are there ways to

minimize the surface run off? And, yes, there

are. There's certainly a lot of national

attention on that. And I'll show you some of 5 6 those.

7 4 and 5 are both similar. They're what's called creek setbacks. And I'll show you an illustration of that down the road here a 9 10 little bit, but the desire is to have a 11 three-foot horizontal to one-foot vertical 12 setback away from the bottom of the creeks, plus 13 an additional 50 foot for a buffer strip.

Now, of that 50-foot, we'd like, at 15 least, 20 foot of it reserved for an access corridor, just to do routine maintenance along 16 17 the streams, when things need repair or there's 18 some erosion that needs -- or some riff-raff work that needs to happen; at least, allows equipment access. The rest of that is more for a pollution buffer. So, the three to one plus 50 is what 22 would be desirable. Three to one plus 20 would 23 be minimal, at the minimum.

24 And let's jump right over to that right-hand map. That may be real difficult for THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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some of you in the back to see, but that is an aerial view of a portion of the watershed. What you'll notice going down through there is a series of yellow lines. These yellow lines are the major tributaries of the Papillion Creek

6 system. This is where the three to one plus 507 foot would apply. And anything outside those

yellow lines would be where the three to one plus 20 would apply.

Heron Haven, if some of you have been there, near 120th and Maple, you would recognize that as a very natural area that should be conserved. That's the kind of areas that they've identified, that's where your landscape preservation/conservation concept kicks in. Low impact developments, a popular concept, here you'll notice the lack of -- here's one way, a lack of curb and gutter, and there's a combination of rain gutters and soils so that storm water, as it's moving downhill, can be retarded, soak into the ground. Some of them these can be equipped with underdrainage systems,

so it just doesn't go to a hard pipe right away

and get piped straight to the stream. It's got a

chance to go through some filtration and some THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

on-site detention.

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2 No. 5, erosion and sediment control, the area contractors have been involved with this 3 already. The root policy here is to promote uniform erosion and sediment control measures. 5 6 And when I say "uniform", I mean across the 7 entire Partnership, so that everybody understands 8 the same rules. That includes adoption of a storm -- the Omaha storm water design manual, and 9 to implement those rules in a consistent and 10 uniform manner. The sub policies, it deals with 11 both erosion and sediment control. We think a 12 lot of times of just erosion, where you see a 13 gully or rivulets develop, and that's erosion, 14 15 but how about the movement of that sediment?

You don't have to go too far within the watershed to see the damages from sediments. Cunningham Lake is an area right now that is going under some expensive renovation due to sediment accumulation. And, so, this policy is to say when we're trying to do this, let's look at both issues.

Then, there's the consideration of permanent best management practices, not just during construction where we often see silt

THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500 1 fences or whatever, but how do we preserve that

2 once it's already constructed long-term? How do

3 we maintain that long-term, and the sediment

4 storage upstream of regional detention

5 facilities, because if you have a large lake,

6 it's very difficult to drench. It's very

7 expensive. Cunningham Lake is literally being

8 drained. And that's about the only way you can

9 do it. If you have a smaller upstream basin,

it's much more manageable to do the maintenanceon.

12 Here's some examples again, and, you notice -- you probably notice this when you drive 13 14 around but you don't really think that this is 15 storm water related, but unless it's washing mud 16 out on the street and you notice in a hurry, but 17 here's an example of a properly installed silt fence along a subdivision where it's attempting 18 19 to keep any run off from the new development or a 20 new construction washing onto the street. If it 21 gets onto the streets, chances are it might get 22 into the storm sewer and end up in the stream.

So, the way to stop it in this particular case is a filtration type thing, a silt fence that is anchored below the ground, so, THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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1 actually, it's anchored below the grade, so, now,

2 it can physically sustain itself before the water

3 can pass through. Another thing you'll see along

4 highway embankments, typically, if you're driving

5 down there, is this green stuff on the bank.

6 Well, this green stuff is called hydro mulch.

7 They can even add chemical soil stabilizers, so

8 that when it rains hard, it doesn't tend to wash

9 off the bank. It'll -- it kind of like sticks in

10 place. Here's an example from Boys Town, where

11 they've come in and done a real nice job of

12 putting in a vegetative channel and further

stabilized it with some rock as a low flow liner.
Flood plain management, that's been in

the news lately. The group policy there is to update flood plain mapping, that comes into the so-called FEMA program, and enforce flood plain regulations to the full build out base flood elevation. What does base flood elevation mean? That is a 100-year flood elevation, and that is given the term base flood.

So, what does this require? Well, a lot of coordination between jurisdictions and the NRD. And there's overlapping. The watersheds overlap jurisdictions, pure and simple. There's THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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shoreline area.

some updated mapping that needs to be done. And this time, let it reflect full build out, not 2 just existing conditions.

This is pretty much a Federal requirement that if there's encroachments into a flood plain, it should not generate -- or cannot generate more than a one-foot rise in the conveyance zone of that channel.

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Here's an example of a top down aerial view of some remapping work that was done on the West Papillion Creek. What you'll see here, if you have some -- is that there's two lines that go through here. There's an inner and outer line. And granted it's a little tough to see the inner line, the blue line here represents the flood plain delineation that existed prior to this latest remapping. This has an age on it. This goes back, I believe, to the mid 1980s?

18 19 MR. PETERMANN: That's 2001.

MR. CHRISTENSEN: Well, that's 2001 as a baseline? Okay. So, that really, actually, does not have much age on it, but that's showing you that with the full build out, that the yellow line, which that reflects, will shift outward in a lot of cases. And it really comes down to

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geometry of the land, how flat or steep the side walls of that sub basin are. And this is what has caused a lot of consternation as to what happens now if I'm suddenly into a flood mapped area, but where I wasn't before.

And one thing we heard loud and clear from the public early on is why are we allowing encroachments when this sort of thing can happen in the future? So, the decision was clearly made is if we're going to do remapping in this watershed, for goodness sake, let's recognize the potential for full build out and see what would physically happen. So, this effort has been underway, and it needs to be underway for the rest of the basin as well.

Continuing on, the development in the floodway fringe was felt to be -- should be limited to 25 percent of the plan area; if you're looking top down, the outer 25 percent of the flotation. Bridges can restrict flow, as we know. And if the bridge is sitting too low, it forms a bottleneck. So, the low -- what I call low steel or low port elevation should be, at least, a foot above that maximum water level at that 100-year flood event, just so it doesn't THIBAULT, SUHR & THIBAULT

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become restricted. And why a one-foot safety factor in there? Well, any time you get a flood,

3 you're carry an awful lot of debris, tree

4 branches, everything tends to jam up on the

bridges. So, that's a little safety factor, so 5 you don't cause water to spill out over the levy,

7 just because it's been plugged up so bad.

8 Then, there's this concept of lowest 9 first floor in elevation of a building upstream of regional detention facilities should be, at 10 11 least, a foot above the 500-year pool elevation. That sounds very extreme, but there's not that 12 much vertical difference between a 100-year pool 13 14 and a 500-year pool. It's a dam design concept, 15 but this dam here, for instance, would be designed for a 500-year situation, but to keep 16 17 those houses up above that, that are immediately 18 upstream of that basin, in other words, above the

Here's that illustration, and I'll try not to make this too complicated. Here's a typical cross section of some portion of a stream. What's defined as a floodway is the center conveyance zone of a stream. This is where the vast majority of the water actually THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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moves. And, then, you move out towards the 1 fringes, where it kind of flattens out, and this

is called a floodway fringe. The policy I was

telling you about is to try and restrict 4

development to the outer 25 percent. 5

is the 25-percent rule.

Now, theoretically, if this flood plan has been properly mapped, you could incur fill clear to the interior to that floodway and not raise it more than a foot. The work group members thought that that is not as good of a policy as it should be. There's certain communities, Lincoln being one of them, for example, where it's restricted further than what the Federal government would require. And it makes good policy sense, simply because it keeps this being -- from being encroached. And it affects water quality and conveyance both. That

Now, this is intended to be a -depending on the geometry, there's a 25-percent rule or there's a three to one plus 50 foot rule. It depends on the stream geometry. You might have a case where the three to one is affected on one side and the 25 percent goes on the other side. This is just showing a hypothetical, but THIBAULT, SUHR & THIBAULT

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that's the concept. We heard it loud and clear 1 2 from the public, let's limit the encroachment into the flood plan more than what we've done in the past. We want to do our part.

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Okay. What the policies do, we want to make clear what these do and do not do. Let's first talk about what they do. They provide a comprehensive approach to storm water management, addressing both water quality and water quantity. You can't do one without the other, because it'd be shortchanging the process to be that narrowly focussed. So, you have to think of both quality and quantity.

It does promote conferencing and regional consistence from water management. And from the regulatory arena, it does satisfy the requirements of the National Pollution Discharge Elimination System, that's another one of those acronyms, but what that really means is that is things that affect surface water run off is being regulated by both State and Federal government. And these policies would satisfy that.

What the policies do, continued? Well, they reflect a cooperative effort by a broad cross section of diverse regional, technical THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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policies holders. We had 14 knockdown drag out

meetings, half-day meeting, and this is all

volunteer time with people who had a personal

interest and also a dedicated let's-do-it-right

interest. They're familiar with the problems.

They would deal with this stuff every day. How

can we make this work? How can we reach a 7

consensus? How can we make this practical?

It's necessary to include a conceptual plan or a draft plan for regional detention structures and water quality basins. Everybody wants to know, at least, on a first-cut basis, where would these things potentially be? Again, there's some ground drifting and some other technical stuff that has to fall in behind, but, at least, let's get something on paper because people might feel that, what the concepts are.

It provides a conceptual financing strategy. It does require additional work, and, certainly, approvals by the elected officials prior to any implementation. Just like any other developmental proposal, it's got to go through the process.

What they do not do is they don't -these policies are not intended to commit anyone THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

1 to the construction of any specific dam,

2 detention structure, or water quality basin.

3 This is not a commitment. This plan is a draft

4 concept. It does not prevent additional forums

5 for publics, just like we're having tonight, and

additional participation and/or policy revision.

7 Again, I mentioned that three-year cycle where

you go back and re-look at how you're doing

9 things, very important.

Well, what happens next? Everybody's 10 sitting there, what does happen next? Well, 11 12 there's a lot of work lying ahead. The jurisdictions, meaning all the Partnership 13 14 members and whoever else wants to join the effort, need to adopt and incorporate these storm 15 16 water policies. The policies, then, go into ordinances and regulations. And there is a 17 drainage manual that has to be updated to be 18 19 consistent with these policies.

And this will all happen with the 21 understanding that there'll be additional public 22 development, there'll be additional technical data produced. And some of that has the 23 potential sites to affect water quality basins, 24 so everybody understands the functionality of THIBAULT, SUHR & THIBAULT

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these. There has to be appropriate 1

implementation strategy determined. It's one 2

thing to propose policies, it's another thing to 3

actually implement them. And that's where 4

5 there'll be an enormous amount of discussion.

And that's where it's optimized to get public 6

7 involvement, truly.

There's coordination with development and the logical extension of infrastructure. 9 We've talked a lot about detention, but there's a 10 lot of infrastructure there's going on out there 11 12 with developments, water, sewer, streets, all

these -- and parks plans, this should all be 13

properly synchronized, and, really, rolls up into

the comprehensive planning effort, so that all 15 16

these things recognize inner dependencies. 17

There needs to be some collaboration on 18 the inter-local agreements to initiate the collection of fees. If you're collecting money 19 at building permit time, that's a whole other 20 activity that's not there now. There has to be 22 some understanding how those funds flow, physically flow from individual members to the 24 NRD.

> And there has to be a -- again, I THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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mentioned that this is development driven, so it has to match -- whatever's happening needs to match the development needs, the actual needs at 3 the time of the meeting, but recognizing in advance of what the game plan is. So, there's periodic need to fine tune that plan.

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There is a need to seek general obligation bonding authority for the NRD, if we can do it, so that it will facilitate a logical growth pattern, so that we don't get bottlenecked into an inability to do things in a timely manner. I did not do that. If anybody is dozing off, now they're not.

MR. PETERMANN: That meant you're done.

MR. CHRISTENSEN: Did you get that down? Okay. I'm going to go back to Marlin. I am done.

MR. PETERMANN: I thought so. Let's see if I can turn it on -- turn it on out here, and, then -- am I live? Can you hear me? Can you hear me?

Okay. There we go. Well, thank you for bearing through that. Sorry, we ran over a little more than what we -- what we intended to. THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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We would like to at this time take the opportunity, then, to go into the public comment period with panel members.

And I'd like to call up here, if you would go to the next slide, some members of the work group to come up here to help address the questions, and, so, you can get some direct questions to them, I will facilitate those, but I'd like them to help here, the people that spent the hours trying to put this together.

And I'd like to introduce, first of all, Marty Grate. Marty is the Omaha Public Works Department, head of the Environmental Department and member of the work groups. Secondly, Kent Holm, Kent is the director of Environment Services and Planning for Douglas County; Steve Jensen, Steve is the director of planning for the City of Omaha, appreciate you being here, Steve; and John Fullenkamp, John Fullenkamp is legal counsel, John, that works with the development community; and Terry Atkins with Lamp Rynearson, to describe the technical arm from the engineering committee.

Laurie has handed me some cards to this point. Again, if you'd like to hand those in, THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

hold your hand up, somebody will come pick those 1 cards up. We'd like to operate from the cards.

I will call off names. I'm going to shuffle

these cards that I have at this point, because

we're just going to pick off the top and go down 5

through and pick out the cards. 6 7 Some of these cards have people that

don't want to speak and some of them are those 8 who you'd like to. So, we'll just see what comes 9 up, but I -- if you can, we'd appreciate if you 10 have a thought or a comment that you'd like to 11 12 make and -- but if it's already been made, we'd 13 like to get through as many as possible tonight, 14 so try to be courteous to others, limit your comments and thoughts, and maybe one question. 15 You can sign a card again and come up again 16 later. So free feel, we aren't going to put a 17 limit on that, but maybe one or two questions, at 18 most, at the mike at the time, and maybe give 19

So, I think we'll just begin, and we do have a mike over here, so when I read off the first few names here and maybe have you line up there so we can kind of keep it moving, and maybe THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

somebody else a chance for questions, just to try

to respect others as we go through here.

the three that I call off. First card here is

Shawn Mallotts, second is Julie Thacker, and they

both wish to speak. And Julie Thacker, again,

maybe I'll -- since I didn't ask you, to have you

right again, and Karen Nubert -- Nobert, Kara, 5

maybe if you can come up to the mike, we'll just

start, so you did wish to speak, Shawn, I 7

appreciate your comments or questions. 8

MS. MALLOTTS: Good evening. My 9 name is Shawn Mallotts. I live at 10404 North 10 132nd Street. As a Douglas County resident, I'm 11

very troubled by the workings of the Papillion

Creek Watershed Partnership and their policies. 13

It's my understanding that the purpose of the

Partnership was to adhere to the Federal

mandates, not to invent the policies regarding

construction of dams in the various 17

jurisdictions' policies. That is implying that 18

the Partnership members and the jurisdictions 19

they represent support construction of the dam 20

and all the problems that go with such

22 construction.

> First, I'd like to address the issues that I have with respect to the public input. Presentations that -- have stated that meeting

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1 notices were sent to elected officials,

2 developers, interested steak holders, and people

3 attending the forums. I learned about the forums

4 through attending NRD meetings, not from the notification that my property was slated to be

condemned for dams. I believe I should have been

considered an interested steak holder.

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I personally attended several of the clean, green, safe watershed forums. At no time during these presentations were attendees offered the opportunity to serve on the work groups. I 12 would have volunteered my time and expertise to serve on such groups. I am a certified public accountant. I feel that my input would have been valuable within this organization.

Mr. Christensen stated that the policies were created as a result of these meetings. The meetings were visual presentations with pre-screened questions. There was a reference to the multi-reservoir report, not the new 22 dams that came as a result of these policies. Public comment was overwhelming against these dams, so I do not believe public input has been listened to.

Next, I'd like a clear understanding of financing of these 29 dams. I am against the NRD THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

be able to collect the detention fee from the 1

home owner who is going to be funding those fees.

And I also want to point out that Newport Landing

has filed for bankruptcy protection and is 15

million dollars in debt.

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And I've also heard at various presentations that the operation and maintenance of the 29 dams is less costly than detention centers on individual developments, which I believe is what is -- something that should be looked at as opposed to condemning my land and putting a dam in it. 12

I would like to see a study from this group where that information was derived. I would expect the study to be from onset through the complete restoration, such as what's happening at Cunningham. Also, who pays for the operation and maintenance of the detention site? Would it be the taxpayers, or would it be those enjoying the benefit of those sites on their property?

In closing, I would like an answer to what this group intends to do with the information they receive tonight? Tonight's forum cannot be a matter of just going through THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

1 or any other jurisdiction having bonding

2 authority, because with this type of power,

there's an open checkbook by issuing bonds 3

without the vote of the taxpayers who are 4

expected to pay for the bonds. When there's a 5

school bond issued, I get the vote whether I want 6

that bond or not. And I think it's important 7

that the public should be able to vote on what 8

they're paying for and what their taxes -- where 9

their taxes are going.

This especially concerns me when the statement was made that the funds are needed to keep up with developers. Mr. Christensen also stated that the detention fees are collected when the land is plotted. That procedure is not in the policies at this time. I think it's interesting that the policies direct the general bonding authority process, but leave out the collection of the fees.

Also, absent from the policies is a 21 procedure if and when a developer may file bankruptcy. And I direct that comment to Newport Landing, which is a dam site, where less than 50 percent of the lots are developed. So, in that particular project, the developer will not

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the motions in order to appease concerned 1

citizens. Our concerns need to be addressed. 2

MR. PETERMANN: Thank you very much 3

for those comments. Next, we have Julie Thacker. 4

MS. MALLOTTS: Could I have get an 5 answer on my question regarding the public input

7 process?

MR. PETERMANN: Okay. Would you 8 like to come to the mike, please? 9

MS. MALLOTTS: Sure. 10

MR. PETERMANN: What was your 11

question, please? 12

MS. MALLOTTS: What is this group

going to do going forward with respect to the 14

public input they receive tonight? And keep in 15

mind, my public input says no dams, no bonds. 16

MR. PETERMANN: Well, this public

input certainly will be considered by the NRD 18

board, who is primarily focussing this forum this 19

evening, and will consider those within their 20

decisions. We also plan to have the record here

21 available to any of the other communities, but 22

this is something that will certainly be 23

considered by the board, but your input at this 24

point is valuable and is -- will be a part of the THIBAULT, SUHR & THIBAULT

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	53	Γ	55
1	decision-making process when we move forward.	1	MR. GRATE: The storm water permits
2	This is kind of the very beginning.	2	that many of the communities have require that
3	MS. MALLOTTS: Are the task forces	3	there be policies adopted.
4	done meeting? Have they completed their process?	4	MS. MALLOTTS: Which are due when?
5	MR. PETERMANN: As far as developing	5	MR. GRATE: For most of the
6	the policies, yeah, they've completed their work.	6	communities, it's August 1st.
7	There is, as you saw, I think, a lot of a lot	7	MS. MALLOTTS: So, we, basically,
8	of other decisions on down the road that need to	8	have two weeks to ask for some changes
9	be made.	9	MR. GRATE: To look at the
10	MS. MALLOTTS: By the task groups?	10	MS. MALLOTTS: in these policies?
11	MR. PETERMANN: Task force; anybody	11	MR. GRATE: Well, a lot of the
12	like to add in there as far as what work will be	12	assumptions that I hear you saying are more of
13	done down the road?	13	the implementation issues that will come after
14	MR. GRATE: I'll take a shot.	14	this first step. I would disagree that the
15	Again, what we're looking at today are policies,	15	policy says that we will build these 29 dams. It
16	and, essentially, concepts. What we're doing	16	says that a regional plan would be developed.
17	here and what we're trying to get local boards	17	We're not we're not stating in this policy any
18	across the watershed to approve is a policy and	18	specific reservoir will be constructed.
19	some concepts of how we might develop a tool box	19	MS. MALLOTTS: Then, why don't the
20	of different tools that we use to address both	20	policies say that?
21	water quality and water quantity issues.	21	MR. MARTY: I believe they do.
22	There's still going to have to be a lot	22	MS. MALLOTTS: I don't, and I'm
23	of tough decisions made on how these policies get	23 24	affected. MR. GRATE: Again, I don't believe
24	implemented. And, so, it certainly wasn't the	25	that the policy says what you're reading there.
25	intent of these policies to define every step THIBAULT, SUHR & THIBAULT	25	THIBAULT, SUHR & THIBAULT
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	OMAHA NEBBASKA (402) 331-2500	1	UMAHA. NEBHASKA 1402) 331-2300
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1 2	54 that's going to have to be taken. And there may	1 2	56 MS. MALLOTTS: Well, I disagree.
2	that's going to have to be taken. And there may be a need to modify the policies along the way.	1	56 MS. MALLOTTS: Well, I disagree. And you may want to read it.
3	that's going to have to be taken. And there may be a need to modify the policies along the way. So, I don't think what we're asking for right now	2	56 MS. MALLOTTS: Well, I disagree. And you may want to read it. MR. GRATE: I certainly will. Thank
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attended a working session between the Bennington 1 City Council and the Planning Commission, and 2 they seemed to have no idea that down the road 3 they were going to own these, therefore, that 4 tells me they're not going to budget them, and I see huge liabilities there. 6

7 I drive down Highway 36 every single day, and I look at wonderful Lake Cunningham. 8 9 And from the little bit of research that I could find, it cost taxpayers three million dollars to 10 build it. And it's going to cost over five 11 12 million to fix it. Over what term, I don't know. 13 I think it's been there since the mid to late '70s or something. So, I'm wondering, can you 14 anticipate the cost to maintain these structures 15 16 over the next five years, ten years, or just the life of the structure? How do you determine a 17 cost? And is that passed on to the members of 18 the Partnership, the different elected boards? 19 MR. PETERMANN: Okay. I might just 20 address that initially. As far as -- the work 21 groups did not get to the point of addressing 22 that specific answer -- that question 23 specifically. Not all answers are out there yet. 24 MS. THACKER: But that really 25 THIBAULT, SUHR & THIBAULT

25

be spent, and collected, and put up by taxpayers. 2 I wouldn't build a house and not be able to have insurance to maintain it, and, you know, change my furnace filters and do stuff like that. I 5 just don't understand how bonding obligation -or general obligation bonding authority can be 7 sought to pay for these things and have no idea, 8 no funding, no budget to know how we're going to 9 maintain it. That is greatly concerning to me as 10

concerns me that there's millions of dollars to

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a taxpayer. MR. PETERMANN: I think these storm water issues will continue to be an ongoing cost. And in addressing them will be an ongoing cost, and maintenance will be that. And you can look at a lot of sources that talk about all the costs, the capital costs, but operation and maintenance can be a major factor, there's no doubt, but we need to deal with it. And we need to address operation and maintenance costs as they occur. Anybody else like to say anything? MS. THACKER: I would assume that the Watershed Partnership has done a study about that. I mean, I would assume you're not going to

present this to these communities and ask them to THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

sign up, and be a member, and start collecting these fees, and adopt this ordinance, and take this money, and build it, and, then, what? I 3 mean ---MR. PETERMANN: I guess the one 5 thing I'd say, the one thing the Partnership 6 7 members did look at and consider is that some

things -- some methods of storm water management 8 are very -- have been high maintenance cost. And one of those is smaller retentions on every 10 development and every hallmark. And maintenance 11 12 can be a nightmare for communities. And communities are going to regional detention 13

because of those problems. So, that is one thing 14 they did consider. They didn't look at it 15 specifically, but they did consider that that was 16 not a good option because of high maintenance 17 costs. So, I think they did talk about the fact 18 that this is, at least, lower maintenance, but, 19

certainly, something that will have to be dealt 20 21 MS. THACKER: Yeah, but --22 MR. PETERMANN: Yes, Lyle? 23 MR. CHRISTENSEN: Just as a point of 24

clarification on ownership of the lake, I think THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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you mentioned a little earlier that how do the cities know they're not incurring a lot of debt

here and obligation? One point that was made

that you might not have picked up on was the 4

ownership would reside with the Papio Missouri 5

River NRD, the ownership and the maintenance. 6 MR. PETERMANN: Of the dam itself. 7

MR. CHRISTENSEN: Of the dam itself; 8 of the dam itself.

9

MS. THACKER: Right, because like 10 Lake Cunningham, the City of Omaha owns and 11 maintains that, correct? 12 13 MR. PETERMANN: That's correct.

MS. THACKER: So, that's, what? 20, 14 30 years old, the NRD owned it and built it. The 15

City of Omaha and taxpayers paid to build it 16

and -- well, contributed, and now we have to pay 17 to clean it up, but the trails around it. I

18 mean, you drive by it every day, it's nothing but 19

a forest. It's -- it's ridiculous. And I can't 20

see building more of these when you can't even 21

maintain what you have. And I think it would be 22

very erroneous on the part of the Watershed 23

Partnership members to adopt this and have no 24 idea how you're going to maintain these. That's

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1	foolish.	1	what the NRD's master plan should be. A number
2	MR. PETERMANN: All right. I	2	
1			of them said, we think you ought to take the lead
3	appreciate your comments. I think the I just	3	on this watershed issue and we ought to work
4	might just say the Corps of Engineers built	4	together to address storm water.
5	those, the NRD did not.	5	And that was really the inception. And,
6	MS. THACKER: Okay. Thank you.	6	then, in looking, said, okay, maybe it makes
7	MR. PETERMANN: The Corps of	7	sense to work together as a community, because
8	Engineers did. And we have maintained a number	8	not one entity within a watershed can work on
9	of regional structures like this, so cities and	9	water quality. For instance, Ralston, they sit
10	counties are familiar with maintenance of these	10	there, what can what impact can they really
11	sites because we have a number of them now. And,	11	have to water quality in the watershed alone?
12	so, it's not necessarily a big unknown. It is	12	What impact can LaVista have alone? And as a
13	something that's being done right now at many	13	group, as a community, we can work together to
14	facilities in the Omaha metropolitan area. So,	14	really improve the water quality, quantity, that
15	it's not a big unknown, but it is going to be a	15	aesthetic, and the the quality of life of the
16	cost. And that's what was being identified. I	16	basin. So, we'd say working together, we can,
17	think probably we should go on.	17	No. 1, achieve more. And working together, we
18	MS. THACKER: Well, you called my	18	can maybe save money. And, so, it was really
19	name for two cards. Can I	19	kind of a anybody else what started it more?
20	MR. PETERMANN: Well, I guess	20	It started
21	another card is coming. I moved that card to	21	MS. NUBERT: So, it started through
22	another spot.	22	the NRD, and, then, how did this group come about
23	MS. THACKER: Okay.	23	appointing this group?
24	MR. PETERMANN: If you can step back	24	MR. PETERMANN: Well, it was a
25	and we'll let somebody else go.	25	decision actually, the cities came to the NRD
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1	MS. THACKER: I'll be waiting.	1	and said, we think you ought to help us work with
2	MR. PETERMANN: Okay. Great. Thank	2	this, and, so, it was kind of a everybody
3	you very much. I should have called Kara next,	3	coming together. I don't know who was first
4	and, then, after that, Tracy Makens, and Bob	4	or
5	Tingelhoff so	5	MS. NUBERT: Okay.
6	MS. NUBERTH: Yes, my name is Kara	6	MR. PETERMANN: second. They
7	Nubert. And my husband and I have property both	7	just said and I think the idea of the mandate,
8	in Washington and Douglas County. And I just	8	let's work together to get it done.
9	wanted to kind of get a little background, and I	9	MS. NUBERT: And, then, who chose
10	didn't know if I didn't understand it, or if you	10	the committee or the executive committee? And
11	can give me a little background of how this	11	how long will they be on?
12	Partnership came about? Who came up with the	12	MR. PETERMANN: The executive
13	idea?	13	committee of the Partnership is one
14	MR. PETERMANN: Maybe I can I can	14	representative per community per entity of the
15	start that. I think it was working there was	15	Partnership, and there are 12. So, one
16	a master plan process involved with the NRD. Did	16	representative from each of those. They're
17	I go off?	17	represented at will by the entity, however long
18	MR. FULLENKAMP: You're okay.	18	the entity wants to serve.
19	MR. PETERMANN: A master planning	19	MR. FULLENKAMP: I think she's
20	process that the NRD was looking at a number of	20	asking us who chose us? Is that what you're
21	years ago. And at the same time the Federal	21	asking?
1	mandate came down for water quality for these	22	MR. PETERMANN: Oh, who chose these
22	water quality permits. And at one of the	23	people, not the Partnership?
23		24	MR. FULLENKAMP: You asked him about
100	- planning specians that the beard held is purcher	Z+	Pill. FOLLENIAPIF. Tou asked fill about
24	planning sessions that the board held, a number	25	the you asked about the Partnership
24 25	of the community officials were there inputting	25	the you asked about the Partnership.
1	• -	25	the you asked about the Partnership. THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

	65		67
1	MR. PETERMANN: I'm sorry.	1	it's really it's a it's a group of kind of
2	MR. FULLENKAMP: The Partnership is	2	you could almost say conflicting interests that
3	the nine cities, and I think he's saying	3	got together all with a different point of view.
4	MS. NUBERT: Right. And, then, I	4	I mean, it's you know, you have regulators and
5	asked about the committee.	5	people who do the business. How I got it, I was
6	MR. FULLENKAMP: Okay. Well, you	6	just asked, you know. I was called up because I
7	said Partnership, and I think that's maybe how he	7	do a lot of development.
8	got confused.	8	MS. NUBERT: By the by the City?
9	MR. PETERMANN: Okay.	9	MR. FULLENKAMP: By the NRD.
10	MS. NUBERT: I did want to know	10	MS. NUBERT: By the NRD?
11	about the Partnership but also the committee.	11	MR. FULLENKAMP: Right. And they
12	MR. FULLENKAMP: Okay. The the	12	said the
13	Partnership, as I understand, is all the	13	MR. PETERMANN: The Partnership
14	communities.	14	MR. FULLENKAMP: The Partnership,
15	MS. NUBERT: Right.	15	they said
16	MR. FULLENKAMP: And the communities	16	MR. PETERMANN: The Partnership
17	decided there needed to be an umbrella	17	members of the different cities and so on talked
18	organization because the rain water isn't going	18	and said, let's invite these people.
19	to stop at Raiston, and, then, you know, say your	19	MS. NUBERT: Okay.
20	rain water can't go past Ralston and Omaha, and,	20	MR. FULLENKAMP: Right.
21	so, a regional planning concept, I suspect,	21	MR. PETERMANN: Is that it? I think
22	seemed to make sense to everybody. So, once that	22	we better
23	group of all the elected officials decided there	23	MR. FULLENKAMP: Right. At least,
24	should be an umbrella organization, excuse the	24	that's how I got involved.
25	pun, for this process, they were charged with	25	MR. PETERMANN: I think we better
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	OMAHA, NEBRASKA (402) 331-2500 66		OMAHA, NEBRASKA (402) 331-2500 68
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24 a regular basis to discuss all kinds of issues

25 that are of joint concern to the cities and the

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24 they're doing, or what it costs, and ask them in

25 good faith what are your observations here. So,

THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500 counties in the area.

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And, so, when this issue of water quality came up, it was discussed many different times and in many different forums leading up to the point where all of the communities have to do something. And, so, everyone is under a Federal mandate to do something about this. And it was clear that you couldn't do it by yourself.

And, so, who decided what when, I think part of the reason that Marlin and everyone else is having a little bit of trouble saying, well, this is the date, this is the place, this is who made the decision, is because it came out of a whole series of discussions that occurred over a prolonged period of time.

And when it came to deciding who served on that committee, each of the -- and you have to understand, there's a Partnership group, and, then, it keeps layering. It keeps working down to committees, and other committees, and so on, and so on, and so on. So, the communities decided to get together to do this because we knew that we couldn't do it on our own and what we did would affect the communities downstream and upstream and so forth. And, so, it makes THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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sense for the group to get together and work together to come up with a common solution.

And each community selected the members of the Partnership. The members of the Partnership decided this is the process we should follow. The Partnership group, then, decided who should be on the committee in terms of the general maintenance of the committee.

And I guess I disagree with the idea that we're all economically involved. I guess to 10 the extent that if you're a city official from the City of Omaha or a county official from 12 Douglas County or Sarpy county, I guess we're 13 economically affected, just as all the rest of 14 you are economically affected, but in terms of 15 whether or not we're going to, you know, have a 16 particular amount of money that is -- whether or 17 not our paycheck is affected or whether or not 18 we've made a certain amount of money is certainly 19 not affected by the decisions of that committee 20 any more than it would be for all of the 21 22 taxpayers for the cities, all of the taxpayers in

And, so, hopefully, I, you know -- I think, you know, we try to do the best we can to THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

represent the taxpayers of our own entity,

whatever entity that might be, whether it's the

City of Omaha, or Douglas County, or Sarpy

County, or LaVista, Papillion, or whatever

jurisdiction is involved. And I think if you

look back on that list, you'll see primarily

public officials as opposed to developers, or 7

development attorneys, or someone who makes their

9 living doing development.

So, I don't know if that helps, but, I 10 11 guess, I get this feeling that the public has the impression that there's this behind-the-scenes 12 effort by a group of developers to try and decide 13 what to do, and it really is not that kind of 14 situation. It's a situation where the Federal 15 government said, this is something you need to 16 17 do. We worked through a process to try to figure out how to do that. So, again, I don't know if 18 19 that helps or not, but, hopefully, it helps put 20 some things in prospective.

MR. PETERMANN: Okay. A couple of our next speakers, Bob Davis, and Lisa Hankey. First, though, we have Tracy Makens.

MS. MAKENS: Yes. First of all, I 24 will say I am personally involved in this. It THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

does personally affect me. I'm a taxpayer within

this NRD. I'm a taxpayer within Douglas County.

I am a taxpayer within the Bennington School

District. I also have property which one of your 5 so-called required or developed dams will be on,

so I am personally affected. 6

My question and concern is about the policy of the storm water management finance in the sub policy of No. 3. First of all, 3C1 is a low density residential development, talking about the fees which was discussed by Mr. Christensen about \$500 for each dwelling, as well as the 3C2 is the high density development, which will require \$2,625 per acre per development. Personally, I do not believe that these fees should be assessed, because I don't think that the run off needs to be controlled by dams.

But if they are controlled or if they are assessed, is there a possibility that local government bodies could implement and collect these fees on their own without the Papio Creek Watershed Partnership and utilized for their own fees and gathering for local storm water surface run off management? Why do they need the Partnership to work with this run off, Federal THIBAULT, SUHR & THIBAULT

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the counties.

1 mandate.

2 MR. PETERMANN: Okay.

3 MS. MAKENS: I'd ask that for

4 anybody.

MR. JENSEN: I guess I'll give it a 5 shot, and, then, if anybody else can jump in. As 6

7 was mentioned earlier, watersheds and

jurisdictional boundaries and -- will cut across 8

one another. So, you could have a watershed --9

10 for example, you live in Bennington, you could

have a watershed for one of the dams where a part 11

12 of that watershed is in Bennington's

jurisdiction, part of it might be in the City of 13

14 Omaha's jurisdiction. It's possible part of it

could be in Douglas County's jurisdiction. So, 15

16 you could have, in that case, as many as three

17 different jurisdictions. All of whom are trying

to figure out how to control run off and how to 18

manage water quality in that -- in that

20 watershed. 21

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And, so, part of the difficulty of one group trying to collect the fees and construct a dam, or water quality basin, or whatever the decision is to do, is that you have this cross jurisdictional issue that doesn't always fit with

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the watershed. And that goes back to the core problem that we had in trying to accomplish anything on an individual basis. You just really need to work together in order to make those things work.

And, so, if you're going to collect fees, you could collect them -- in fact, the communities would, essentially, collect them, but, then, make those fees available in sort of a pot to do whichever, the water quality basin, the dam, or whatever the project is the next one on the list.

And I guess if I can just throw into this as well, and, again, this is something Marty said earlier, the assumption is right now tonight that the decision has been made to build, you know, every one of these dams, every one of these water quality basins, everything exactly according to some plan. And all of those things have to -- each one of those decisions has to be made down the road.

There isn't a plan at the moment that says, this is Dam No. 1, this is Water Quality Basin No. 2, this is so forth, and so on, and so on. That hasn't been done yet. So, there are

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many, many, many more steps that have to come before any dime is collected or anything ever 2

gets built, but that's the reason.

MS. MAKENS: So, the answer would 4 5

be, yes, they can do it on their own? MR. JENSEN: But they could collect. 6

7 MS. MAKENS: And -- and work with it

within their own jurisdiction?

9 MR. JENSEN: Yes, but -- but let's 10

take an example --

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MS. MAKENS: I just need a yes-or-no answer. So, the other thing is you talked about how you're not going to have -- you don't know

14 for sure whether these water basins,

reservoirs -- or if you want to call them dams, 15 16 that's what I want to call them, that you don't

have a plan on that right now, and we're standing 17

here tonight addressing policy, and whether we 18

should accept that, because we have only a few 19

times to provide public input, and that input is 20

21 only put on paper and not listened to? Okay.

22 That's a rhetorical question.

> My second question which I have on the back of that card has to do with the sub policy 3G and 3H. 3G gives the bonding authority to the THIBAULT, SUHR & THIBAULT

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NRD. And 3C talks about the structures and water

quality basins to work with private --

public/private partnership agreements, basically,

the NRD working with developers. I don't need to spell it out. Everybody has the paper in front

of them. My comment is this policy -- these

policies most certainly do not appear to be in 7

the best interest of public or greater good,

9 instead it appears to me as though my tax dollars and everyone else's tax dollars will go to 10

support developers. 11

> I don't know if anyone realizes, but according to CNNMoney.com in 2005, Nebraska was ranked eighth highest in the state for state and local taxes. I don't think that they need to be ranked any higher at this point in this category. Personally, I would much rather see my tax dollars going to efforts of supporting education in my community than to line the pockets of developers and the NRD and to give them the power, whatever -- although it may be called the last resort, to use eminent domain.

I don't feel like I'm the only one standing here. So, I would just like to find out if I'm not alone by a show of applause how many THIBAULT, SUHR & THIBAULT

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here tonight disagree with the policy to give the 2

NRD bonding authority or the policy to utilize

eminent domain. I apologize. That really wasn't 4

a question.

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MR. PETERMANN: Yeah, it wasn't. Thank you. We'd like to move on. I have a card here, do not wish to speak, but I will read the question, what determines the fair value of land and properties? Land in this area is selling from 35- to 45,000 an acre. I guess, the first thought is, again, the thought is working with 12 developers, and, basically, developers will buy the land. And, so, it's a negotiated price. 13 It's based on the going market value. And, 14 then -- so that, I guess, at this time, in most 15 16 cases, that's what we would determine the value is, the going market rate in those areas that are

Moving on, then, we have Bob Davis. 19 MR. DAVIS: My name is Robert Davis. 20 21

paid for developing. Any thoughts? Okay.

I live in the Gretna area.

MR. PETERMANN: Maybe come a little closer to the mike.

MR, DAVIS: The dam site WPRB4 is of interest to me. I represent, by speaking with THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

1 and roof top, and gutters, there is no

absorption. We now have an accelerated and a

very aggregate -- a very frightening amount of

water flow. It is not moving at one to two miles

an hour anymore. It's now moving at 10 to 15

miles an hour. It's moving huge pieces of

7 branches and trees through areas that it

shouldn't be. It's taking down fences and doing

all sorts of irreparable damage. The LRA group 9

has been working very diligently with the City in 10

trying to improve some of the areas in the 11 12 infrastructure.

I guess I want to do two fold; I want to make comment public to the dangers and the safety of the area. We've got public power and infrastructure running through that area to routinely the power infrastructure and boxes are buried in water with children playing through them. I think that enlightening probably got brought to your folk's attention.

I guess I -- the question comes to be, because we are now in communications with the City and the City's engineer, what involvement you folks are going to have in the near future of working with us and in making the possibility of THIBAULT, SUHR & THIBAULT

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other individuals, that live in the existing area

down from that, that is the South Papio Creek, 2

southern end in Sarpy, south of 370. There's a

lot of development that's going on in the Gretna

area as well as the other parts of Douglas, 5

Washington, and Sarpy Counties. In the past 6

several years of being involved and living in 7

that area, the natural watershed area, we have 8

seen water flood issues in the watershed to where 9

we can get X amount of water flow or hundreds of 10

thousands of gallons per minute with a six-inch 11

or an eight-inch rain. I am going to submit now 12

a CD with about 136 photos of what a 1.5 inch 13

rain did to the area. I would like to also 14

submit some hard copies.

I would like to point out that we've been working with LRA that is doing developments to the north of the area and working in conjunction with developments to the west. By developing the areas, you've created a situation to where we have -- this is the end product of the dams that the existing infrastructure people have to deal with with the development that come in around the area.

> With you putting in storm, and streets, THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

- this retention pond to the north? You're going
- to have a lot of development of that 2
- infrastructure. Gretna's a huge and growing
- area. You're going to have a lot of growth to

the east. It's moving all the way over to 5

Wehrspann Lake. There is imperfections in

elevations with one to two feet going to the east 7

of our area, which is impeding, of course, so

9 hydraulically we have an issue.

Sedimentary, I'm listening here tonight about sedimentary controls. I would like to tell you that we have a one- to a two-foot sedimentary growth in our area to where the creek used to sit within five to six feet of its area to where it's now within 150 to 200 feet. It's the length of this room. And it's moving a ton to 12 miles an hour. That is a frightening reality that we are dealing with. And we want to know what the NRD is going to be looking at in working with the City of Gretna to do this. I formally want to submit this information to the group so that they can deal with it.

MR. PETERMANN: We appreciate that. And we will accept those. And I think the problems that you're indicating that development THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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creates are the very problems that these policies are meant to address, and we will be --

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MR. DAVIS: I would like to publicly comment that the City of Gretna has aggressively been working with our group, as well as the City engineers. In no way do we want to put any type of a negative point on their involvement working with us. I just want to point out and bring it to your attention in a public forum that we want to continue working and involve you folks in making something happen to responsibly control that area that Federally mandated you should be responsible for dealing with.

MR. PETERMANN: The -- that's why the Partnership formed. We're together. Gretna is part of the Partnership. And through that Partnership, we can solve problems like this, those flooding issues. And I think that's -that's one of the intents. We can work at it regionally.

MR. DAVIS: Thank you very much. MR. PETERMANN: Thank you. We have the -- then, Lisa Hankey, and after that, Paula Smalley, and Lowell Smalley, so, Lisa.

MS. HANKEY: Hi, my name is Lisa THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500 finances and budgets. So, that would be the one place to see it specifically.

3 Of course, each Partnership member, city 4 and county, contribute a certain amount to the Partnership each year, and, so, you'd see that in and out of their budget like the City of Omaha, 7 City of Bellevue, and so on, but all these things you should see in the NRD budget. One entity had to be picked to kind of be the banker in a way, and the NRD is that. The -- so, that'd be the 10 11 place to find the transactions.

As far as the review of the every three years, anybody? That's too short, too long? 13 14 MR. HOLM: The three-year period really envelopes the template that we were 15 looking at was the -- one of the templates that the committee was looking at was really patterned after the City of Omaha's interceptor sewer program, and, also, the arterial street improvement program. Those particular programs 21 have fees that are paid when new development 22 happens, and they are on a three-year cycle, 23 where that is evaluated every three years. And, so, that's basically where that three-year period 24 came from. It's not an arbitrary number. THIBAULT, SUHR & THIBAULT

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Hankey. I live on Dutch Hall Road out by

Bennington. And my question is for you this 2

evening regarding the administration of the 3

Partnership, and I was wondering who is 4

monitoring the funds going in and coming out of 5

the PCWP, keeping in mind that the funds going in 6

are taxpayer dollars. And I was curious where we 7

8 will be as, like, a person would be able to see

those transactions. And, also, I'm 9

questioning -- I have concerns if -- if there'll 10

be like a watch dog system for that, once again, 11

because being a taxpayer, I'm concerned with 12

that. And I'm questioning that three-year review 13

period you were talking about, just wondering if 14

15 it should be more than that. A lot can happen in

three years. 16

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MR. PETERMANN: Maybe we'll try to -- the first one there is who monitors the funds of the Partnership? As the -- of course, each entity, each city and county monitors that, but as far as the flow of money, since the NRD is the administering entity, all funds flow through the NRD, and any expenditures flow through the NRD. So, any contingent expenditure, and so on,

and revenue goes through the NRD, and the NRD

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And if you remember back in part of the 1

presentation, there was a big emphasis, and one

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of the things I guess I'll just reiterate here,

is that it's going to be essential as we go

5 forward from this point to be able to figure out

what the implementation strategy is going to be.

And part of that implementation strategy has to

do with coordinating it.

If anything's built, any type of a structure dealing with water quality and water quantity has to be built in conjunction with the logical extension of other infrastructure like sewers, sanitary sewers, water supply, transportation systems, and so on. You can't do this just independently. And, so, hopefully, that three-year cycle will also somewhat coincide

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with the three-year cycles that we're going to 17

18 look at for those other infrastructure programs, namely the transportation with the arterial 19

street improvement program, and the sanitary 20 sewer, interceptor sewer program so --21

22 MR. PETERMANN: Thank you very much.

23 Go ahead.

MR. JENSEN: I'd like to add one more thing to that, just so that following up on THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500 1 what Kent just said, and a little bit on 2 something that was said earlier about the -- this 3 fund benefiting the developers, the development community. 4 5

THE PUBLIC: We can't hear you, sir. MR. JENSEN: Can you hear me now?

THE PUBLIC: No.

MR. JENSEN: How about this?

MR. JENSEN: All right. The -- part

THE PUBLIC: Yes.

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of -- part of what Kent was just talking about is that we have, since 1975, had a plan in the City 12

13 of Omaha for the extension of interceptor sewers. And the choice when it comes to the cost of

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extending interceptor sewers, you have a couple 15

16 of choices. One is you could ask the taxpayer of

the City of Omaha to pay for the extension of 17

those sewers that would, then, serve the 18

19 development, or you can ask that new development

pay for the extension of those sewers. And, so, 20

21 the decision was made back in 1975 to have the

extension cost of those sanitary sewers paid for 22

by new development. So, there is a fee that is 23

imposed on new development to pay for the

extension of those interceptor sewers.

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86 Over time, we looked at other needs that 2 we had; park needs, street improvement needs, and

now storm water needs. And, so, the question 3 became, again, do you have the general taxpayers 4

pay that cost, all of it, part of it, how much of 5

it, or do you have new development pay that cost, 6

all of it, part of it, how much. And what Kent 7

is referring to is we have developed now over 8

time fees for sanitary sewers, fees for new 9

10 parks, fees for widening of streets, and if this 11 program moves forward, fees for a storm water

management. And those fees are imposed on new 12

13 development. So, it's paid by the new

development into the fund. 14

> Now, in the case of storm water, we talked about there's a general benefit. There's a downstream benefit to the downstream property owners who might be protected by a dam upstream.

And, so, there is more of a general public for 19

that than there may be from the extension of an 20

interceptor sewer, which really benefits 21

primarily the people who are going to hook to 22

that sewer upstream. And, so, there's probably a 23

reason to have some general tax dollars go into 24

that because it protects those taxpayers

THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500 1 downstream.

> So, I just wanted to tie in back to this rollover of every three years. That's the

purpose. That's the reason we do those reviews

every three years. Are we on target? Do we have enough money? Is it enough to pay for the next

extension, the next street widening, and so

forth? So, that's the how the three years came

9 about.

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10 MR. PETERMANN: Okay. Tyler Moore will be third up. First, we have Paula Smalley. 11

MS. SMALLEY: Hi, I'm from Omaha,

Nebraska. I'm a land owner that's being affected 13

14 by these dams. And I have one question, why

aren't the affected land owners notified of the 15 16 possibility that a dam site might be constructed

on their private property? I found out from a 17 18 neighbor.

MR. PETERMANN: I can maybe take a 20 first shot at that.

MS. SMALLEY: Go ahead.

22 MR. PETERMANN: And the -- Kent can

fill in here. Again, I think the plan is that 23

these will be constructed with development, so, 24

probably, the property owner we're going to be 25

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working with is the developer. The developer is

going to be there first. It's really the plan.

So, we really -- it's not -- it's really kind of

an issue of will your property, and I don't mean

to be crass or anything here, but, really, it's

looking at will your property be houses, or will

it be a lake? It's not whether it's a farm or a 7 lake, it's whether it's houses, because it would

9 come with development. I don't know. Any --

that's the idea. 10

MS. SMALLEY: It's so easy for you 11 to say that, but you're talking about a whole 12 life. 13

MR. PETERMANN: I -- I own a farm in 14 central Nebraska, I know. 15

MS. SMALLEY: And that's just --THE PUBLIC: Well, that's too bad.

MS. SMALLEY: You know, that just

doesn't ---

20 MR. PETERMANN: I'm sorry.

MS. SMALLEY: It doesn't excuse you

for not allowing the people to know and to be 22

23 informed who they are. I mean, for me to hear it

from a neighbor, and it was just recently, our 24

property was just recently added. And I find it

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so -- we had no opportunity to learn about all of this that's been going on for several years. I 2 think that's unjust and unfair, don't you think? 3 MR. PETERMANN: We sure 4

appreciate --

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water.

MS. SMALLEY: And is there any way that that can -- is that just going to just continue to happen? And do you have to wait ten years until you decide who's going to be affected?

MR. PETERMANN: I think it's when development may come to your area.

MS. SMALLEY: Oh, so, we're going -okay. I'll remember that.

MR. PETERMANN: That's the intent. Well, any thought, John?

MR. FULLENKAMP: I just wanted to add something, and I suppose everybody will boo at this, I think there's a sense that somehow the developers sat around and said, you know, here's where we think these -- here's where we think these facilities ought to go. The reason that I was on this committee on behalf of clients who do development is, A, because I was asked to; 2, to come up with a -- recognizing the way development

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has occurred in Omaha and the way there's been no spirit of cooperation with regard to extension of sewers and the orderly construction of streets, that it made sense to participate in that as it regards the issue of quality and quantity of

I -- if I owned affected property, I would be out here to the NRD saying, why did you put it here? To me, in most instances, maybe I'm wrong here, it's the geography that dictates where these are, because they're generally at the 12 bottom of the hills where the water flows in a geographic and -- region or area that dictates it's to be there. If I were a land owner and I didn't think that was true, I'd be coming in and saying, it shouldn't be here, it should be a mile over, because that's what the geography is.

And -- and whether you believe this or not, the purpose of anybody that has anything to do with development on this committee was not to sit around and say, we'd like you to put a structure here, and we'd like you to put a 22 structure here, and in return for that, we'll participate in paying some fees. We, you know, the development community, believed as a

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fundamental policy, not knowing where anything

was or it was going to be, that it made more

sense because of all of the jurisdictions,

because of the difference in geography around

here, that a more consistent equalized approach

to everybody paying rather than, you know, one

development that happened to have a creek on it

that eventually would become a dam site having to 8 9 deal with that.

10 And, so, you know, there wasn't any -- any inclination to say, put them here. 11 That's the -- yet to be determined. I think 12 that's a matter of hydraulics and whatever good 13 14 hydraulics are, and good drainage policy is.

You know, the clients that I represent, we haven't developed around a lake yet, and don't intend to, but, yet, my personal clients are probably paying half of this fee every year. It's simply because it seemed better to develop 19

it on a regional basis with all of the 20

21 jurisdictions rather than each development have to do a one- or two-acre pond, you know, out in 22

front that's hard to maintain, and breeds 23

mosquitos, and really doesn't add a quality of 24

life. Sure, it serves the function, and it would

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control the water, and it would meet all the policies, it would meet all their regulations, and all new guidelines, but it just really seemed that as an overall policy that regional detention 4

Now, I can certainly understand if I 6 were the one that was under the blue spot on the 7 map, where that would be difficult. So, I think 9 anybody who is affected like that, it may be that there's nothing you can do it about it in certain 10 circumstances, because you just happen to be where all the water flows. There may be other 12 circumstances --13

MS. SMALLEY: But that's the situation -- everything you're saying, I understand. If that's the case, why weren't land owners told about it early on?

MR. FULLENKAMP: I honestly don't 18 know the answer to that question. All I know is 19 20 the --

MS. SMALLEY: Who does? MR, FULLENKAMP: -- map says that --MS. SMALLEY: Who does know the

answer to that?

made more sense.

MR. FULLENKAMP: Well, then, I'll THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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But	1	that these facilities on this map have been	
	2	decided to be either technically sound or	

get you back to who somebody who maybe does. 2 the map says --3 MS. SMALLEY: Who would? 4

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MR. FULLENKAMP: -- as to where the probability of these darn dams have been around

6 for years, hasn't it? A lot of them have. 7

MR. PETERMANN: Some of them but --THE PUBLIC: 30 years ago, the Corps

of Engineers --

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MR. PETERMANN: Maybe, ma'am? 10 11 THE PUBLIC: -- deemed them not 12

necessary. I thought this was public input.

MR. PETERMANN: If we could limit it to when we bring someone to the mike, I'd

appreciate it. 15

MR. GRATE: Marlin? 16 17 MR. PETERMANN: Yes.

MR. GRATE: In terms of the map 18 that's associated with the policies, we were kind 19 20 of in the chicken and the egg situation here in

terms of trying to get people to think about 21 22 whether the policy made sense. And what a lot of

people really wanted to see, including the task 23

force members, the work group members, was, okay, 24

if we adopt a policy that includes as a part of THIBAULT, SUHR & THIBAULT

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1 it regional storage, the dams, as part of the policy said, how might it work? What might it look like? We can't really get our arms around it, how that might work.

We understand that regional facilities 6 can provide a level of flood control for a very large storm that, perhaps, a system of many, many smaller facilities can't reasonably recreate.

So, there may be some advantages, but how might 9

10 it look? And, so, we came up with this map and

said, here are some of the facilities that 11

12 technically they were being sold, here are some

other similar areas that may be feasible. These 13 29 sites might be a concept that would work.

14 15 The policies that we're adopting here

called for further study and refinement of a plan 16 that would be approved by all of our local

17 officials that would say, yes, we are going to 18

build this facility, and it may not even be on 19

the version of the map we're looking at today, 20

but we're going to build this because it's time 21

22 to address development that's occurring,

23 acquisitions that have been made by the

development community, and site a location there. 24

At this point in time, what we're not saying is THIBAULT, SUHR & THIBAULT

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necessary. 4 MS. SMALLEY: So, to go back to the

5 property -- person that owns the property.

MR. GRATE: Okay.

7 MS. SMALLEY: That puts a cloud over 8

a person's property.

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MR. GRATE: Okay.

MS. SMALLEY: So, if anybody wanted

11 to move out of the state or do something else

12 with their life, they're stuck with that cloud

13 over their property. I mean, what -- tell me

14 what a person's supposed to do about that. I

15 don't know. If I owned a 1,000-acre farm or a 16 ten-acre farm, what is a person supposed to do?

17 And how fair is that to the land owner? And how

18 long do we have to wait?

19 MR. PETERMANN: It's -- it's very 20 similar to a comp plan process where county boards zone your property, county boards put

21 22 comprehensive plans on your property, and there's

public input to that, and there's public comment 23

24 to that, but somebody has to make a decision.

It's very similar to that. And I think we're THIBAULT, SUHR & THIBAULT

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going to need to move on from that subject. I

think we tried to address it. We appreciate that comment, and we'll look at that further. 3

We have third in line David Booter. Our 4 first is Lowell Smalley. 5

MR. SMALLEY: My name is Lowell 6 7 Smalley, I live at 9620 North 132nd Street in

Douglas County.

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MR. PETERMANN: Can you get a little 9

10 closer to the microphone, please? 11 MR. SMALLEY: Sorry.

MR. PETERMANN: Thank you.

MR. SMALLEY: I think that first of

13 all I wanted to tell you that I appreciate the 14

courtesy and the conduct of this group right here. It's apparent that you guys have not been

16 to any NRD meetings. That's just the opposite of 17 18

that meeting. The people are rude and really not accepting of what the public really has to say.

19 20 It's been my experience, I've only been

21 involved within the -- I'm very naive to all the 22 processes going on here. And there's been a

23 conflict I've heard -- I've heard over and over

from you gentlemen that this is just a concept. 24 At the NRD meeting, it's my perception, sitting

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at the meeting, as the discussion was going on,
they asked the attorney, if while we're going
over the policy, they asked their attorney, this
gentleman did, whether or not that these policies
are adapted, if those dams will be built. The
attorney said, it's written in stone, that's a
quote. So, why do we feel the way we do?
Because that's what they said. So, you weren't
there, we were.

So, I have other -- other questions, and they may seem like they're not very important to you, but to me they are. We're talking about the future development in -- of this whole area, and that the -- the growth of the population in these areas is going to fill up. And you're going to put these little watersheds that I don't see any concern about the storage of water, none whatsoever. I mean, the health concerns that are mandated by these kinds of things are more important every single day.

We have West Nile virus. We have toxic algae. Nobody's addressed any kind of these concerns. These are little concerns to you right now, but, in fact, the public gets sick, the public is affected by this, both economically and THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

1 health wise.

There's a school being developed within one mile of two of the land -- two of the dam sites. I think that these concerns -- these things concern me, and I think they should be addressed.

You've answered many of the questions but I did want to ask, who purchases the land? It's the developer. So, who initiates the developer to come out to talk to me? Where do the funds come from to pay for the land? Is this -- is this helped by the NRD, or does the NRD contribute money to buy the land, help the developer? What is the interaction here? Is it a legal action? Is it something that we as taxpayers need to be informed of?

And the most important thing is
Cunningham, as the example, it's been gone over
and over today. The cost, the 200 and some
million dollars is just the tip of the iceberg.
You people are presenting this like this is just
what it's going to cost, and it's over with.
It's not over with. It's just beginning. I
don't think that the entities that you're
representing are aware of that. And I would like

THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500 to know -- I would like to make sure that they
 are, so that they know what they're getting into.
 MR. JENSEN: Could we do one thing?
 Could -- could we take your first question, and,
 then, talk about that, and repeat your next
 question, and talk about that? And I think we're
 getting the gist that, you know, I think you want
 to talk about, but let's -- let's take them one
 at a time. You had them written down. Could we

MR. PETERMANN: Your first question?
MR. FULLENKAMP: I remember the
first one. I might be able to answer that. The
issue -- your first question was about the algae,
and West Nile virus, and all that.

just go back and --

MR. PETERMANN: That was two.
MR. FULLENKAMP: Was that two?
MR. SMALLEY: That's one of my
questions, yes.

MR. FULLENKAMP: I'm sorry. Well, let me -- let me address that one. I guess, to me, that would argue in favor of a regional detention, rather than these little one- and two-acre ponds that could spawn the kind of problem that you're -- that you're talking about. THIBAULT, SUHR & THIBAULT

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I think from my standpoint, for what it's worth,
we think that the NRD is probably better equipped
to uniformly take care of water and sediment
control than, you know, every 80-acre development
having a little pond, and somebody has to take
care of it, and somebody's going to do a good of
a job of it, and somebody's going to do not so
good job of it.

And that just kind of goes to, at least, why, so far as I was concerned, the clients I represent thought that regional detention was a better -- a better alternative; that, certainly, it may have more effect on the land owners who are under the blue map, wherever that blue map happens to be. I understand that completely.

With regard to the issue of who is to acquire these, I believe the process is that as the money is collected and assuming that the NRD would get their bonding authority, or even they get their bonding authority, that the building permit fees will go, because they go hand in hand; that the NRD, you know, and whoever the steak holders are would decide, well, maybe this is the first one that should be built for whatever reason. No. 1, it could be done within THIBAULT, SUHR & THIBAULT

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103 101 MR. PETERMANN: It's got one little the budget, if the money that might be available 1 2 then, or it's in a sensitive area that needs 2 one north. that. And, then, it would be the NRD that would MR. FULLENKAMP: But it doesn't have 3 3 4 acquire that. 4 near the water quality --5 Now, if it happens to be where somebody 5 MR. PETERMANN: Water quality would be looking to develop, and we all know that 6 6 basins. land is in the 35- to \$40,000 for land that's, 7 MR. FULLENKAMP: -- water quality 7 you know, close to existing development. And I basins that the rest of them do. And, so, 8 8 think the NRD has suffered over the years because there's the bigger dam site, there's the water 9 quality basins. So, the water quality basin is of that pressure. And they've had to pay for 10 10 to protect the big dam site that protects the land that went underwater the same prices that 11 11 people paid for land that was above water. whole drainage area. At least, this is my 12 12 And, so, if somebody came along, and, 13 concept of it. And, again, the consensus was 13 you know, 90 percent of the land that they that that made more sense than having every 14 14 were -- they farmed that might have been for sale 15 subdivision that came along have a one-, or 15 two-acre, or three-acre, you know. 16 would be part of a dam site, and, then, some of 16 I just got back from Chicago. They got the rest of it out, the way it would probably 17 17 these things everywhere. I mean, every mile, 18 work, and in most times, the water -- the land 18 you've got, you know, a two-acre -- some of them that is sold to the NRD is sold probably at a 19 19 cheaper price than the developer might pay for 20 look nice, you know. Some of them look awful. 20 And, so, it was just a thought to do kind of an the whole thing; if, in fact, he gets to have, 21 21 overplanning with all the jurisdictions. I don't you know, lots along the shore line. 22 22 know if I answered your question. I was trying I really don't think you're going to see 23 23 to answer your question the best I can. 24 as much of that kind of development, and I 24 MR. GRATE: Let me try the 25 realize that might be easy for you folks to think 25 THIBAULT, SUHR & THIBAULT THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500 OMAHA, NEBRASKA (402) 331-2500 104 102 that I'm saying that, but it's not as popular a microphone. I think it's important to address your first question, which if I understood it thing as it was. It didn't certainty work out 2 was, why are you hearing conflicting messages at for the developer on the project out north. It 3 NRD meetings than what you may be hearing tonight may have worked out for a flood control at the 4 from other sources, and I totally agree there Newport Landing, so I don't know. I hope that, 5 have been mixed messages floating around and at least, gives you some --6 misinformation. I want to try to give you a 7 MR. SMALLEY: It does, but when we 7 8 little insight as to maybe how some of that talk about addressing the toxic algae, and West 8 occurred and why we're here today. Nile virus, and all the kinds of things, you're 9 9 When we, you know, the work groups and 10 talking about several small detention sites. 10 the Partnership developed and drafted these 11 These detention sites are 15-acre lakes versus 11 policies, like I said earlier, we put together 12 mud that's being collected and sludge places. 12 this map as to how we went forward, trying to 13 13

These are going to be ideal places for mosquitos. 14 MR. FULLENKAMP: Two kinds just -can you hear me now? There's two kinds I think 15 you're talking about; No. 1, if we go back to --16 can you hear me if I just speak up? 17 THE PUBLIC: Yeah. 18 MR. FULLENKAMP: I mean, we've 19 talked about Cunningham, and Cunningham doesn't 20 have any of the pre -- let's call them pre-lakes, 21

MR. SMALLEY: What's that lake

MR, FULLENKAMP: I don't know.

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meet the deadlines to address the mandate part of 14 it, the water quality things. We first decided, well, let's take this plan, this map, that has some possible sites, identify a handful of them that look like they're pretty good to go, draft an agreement, which was shared -- a draft agreement was shared with the NRD board that said, this is how we can begin to implement this 22 and get a start on it, understanding that many of the structures on there require a lot more review 23 on the way down the road. We went through that. 24 We provided that information.

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you know, the 10 and 15.

that's just north?

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1 Marlin briefed the board on this, this 2 is a way we can start it, and included adopting a 3 method that is no longer part of this package, but, which was actually the initial 4 implementation strategy. The reaction from the NRD board, and, certainly, the reaction from my City Council, my elected officials, the County --7 8 Douglas County had the same concerns as you're 9 going too fast. 10

And getting back to some of the issues the lady mentioned earlier, we need more public 12 input before we can move forward on those implementation issues. That's the reason for this meeting tonight. And that's the reason that those binding sort of aspects of this are no longer part of the package that we're looking at today. They're difficult issues. They're going to require a lot more technical study. They're going to require a lot more input, public input. That's part of the reason we're here today. MR. SMALLEY: Okay. Now, is the NRD aware of what you just told me, because this happened within the last month or six weeks? MR. GRATE: I think there continues

to be some misunderstanding about what are and

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aren't. We can go back to the slide show presentation that Lyle gave, there was a list of things. This is what the policies do, this is what they do not do. And the slides that they showed that said what the policy does not do is it does not commit us to build any specific structure nor does it eliminate opportunity for 7 future public input. That's necessary, and we 9 recognize that.

MR. PETERMANN: I think the NRD input was on an agreement, not on these policies, so it was a totally different issue.

MR. SMALLEY: So, is --

MR. SMALLEY: Say that again now. MR. PETERMANN: It was on an agreement that would be more binding in implementation. It wasn't talking just about those plan policies, this plan Marty was trying to make.

20 MR. SMALLEY: You mean four weeks ago or six weeks ago, there was a --21

MR. PETERMANN: Two months ago, let's put it, that's when it was, and there was consideration of an agreement.

MR. SMALLEY: It was subsequent to THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

the Bennington meeting? 1 MR. PETERMANN: Yes. The Bennington 2 3 meeting was about --4

THE PUBLIC: A month ago. MR. PETERMANN: April, that's four months ago; three or four months ago, yeah.

MR. SMALLEY: Thank you.

8 MR. JENSEN: You know, if I could just -- one more thing on that, I think that what 9 10 you're hearing is that -- the problem, I think, 11 that we ran into by trying to go all the way to

that agreement right upfront was that people 12 didn't have an opportunity to understand why we 13

were even doing that, let alone get all the way 14 to an agreement. And I think that's why all of 15

16 the entities said, that's too far. Let's not go

that far. Let's step back and make sure that we 17 have people understanding what it is that needs 18

19 to be done so we can move forward, because if we don't have an understanding, we're never going to 20 21 get there.

So, I think that you make a point. And I think everyone here tonight that is concerned about this process makes a good point in the sense that if you had first had a series of THIBAULT, SUHR & THIBAULT

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public meetings that said, we've got a water quality problem, what are the ways we can go at that? Now, I think those meetings were held, but not a lot of people attended, and from what it 5 sounds --

THE PUBLIC: We didn't know about these meetings.

MR. JENSEN: Exactly. And people who didn't necessarily feel that they had an opportunity to really make a point, so -- but part of the problem that we all have is that we all have a responsibility, and we all have -- are under the Federal mandate to do something about water quality. And at the same time, we have a problem with flood control and flood management. We just heard a little earlier the problems that come from new development.

MR. SMALLEY: Development, we haven't heard one thing tonight about urban watershed.

MR. JENSEN: Well, that was difficult.

MR. SMALLEY: The gentleman said the problems from urban watershed, but you guys did not address that in any of your talk tonight

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about watershed management.

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MR. JENSEN: That's what this is all about. We have two issues, and that is -- one is water quality, that's the Federal mandate, but we also have the issue of what do you do about run off from urban development. And, so, that was the pictures from earlier, and the gentleman has pointed out earlier. And, so, part of what we're trying to do is we're saying, okay, we've got these two things we have to do. There are a variety of ways to accomplish that.

Then, you heard Mr. Fullenkamp mention the small ponds versus the larger ones, and there are filter strips, and all of these various methods. And, so, part of the problem is which combination of methods are the best combination. How do you get at this problem? And if you got a mandate to do both something about water quality and something about flood management or run off -- storm water management, are there ways that you can do those two things together, and save money, and accomplish both at the same time? 22 And that's really going back to the policies. And I think that's what Marty's trying to stress and what everybody is trying to say is, forget THIBAULT, SUHR & THIBAULT

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the agreement, let's work our way back, and let's 1 say, does it make sense to try to do something 2 with both of those at the same time? And, then, 3 4 how do you go about doing that? MR. FULLENKAMP: If every one of the 5 6 other policies that we talked about, you know, the creek setbacks, the low impact development, 7 the silt fences, all of that stuff, some of it's 8 implemented now and some of it's new, 90 percent 9 of this deal -- policy deals with no increased 10 rate of flow off of a piece of property is new, 11 you know. The buffer strips are new. The 12 modification of the creek back, opening the 13 greenways, and creek ways are new. These are all 14 15 new things that are part and partial of a whole mosaic, if you will, that, then, you have to get 16 to the hard decision, you know, because those are 17 all the things we need to -- to do to deal with 18

Now, the development community could have stopped there and said, okay, fine, you've done all this stuff you need to comply with the Clean Water Act, and we're out, but it seemed to make sense that rather than have one- or two-acre ponds, that regional detention had because it

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was, perhaps, probably in our opinion better managed, managed by a governmental unit, maybe you don't agree with, but somebody was in charge rather than nine different groups. So, there was a consistent basis. 5

And, then, we embarked on a way, well, if we're going to do this, and we're going to take the next step from just getting by and dealing with water quality and deal with quantity, being flood control, what was the best 10 way to do it?

I -- as I said earlier, I can see if I were a land owner and my land was under that blue spot on the map, I would be in your chairs saying, why me. Maybe this is a good idea, but ought to be somewhere else, and maybe in some instances it should be somewhere else, and maybe in some instances, not. I don't know. And, so, we didn't really pick -- we didn't paint the map.

fine, but you also didn't describe that you'd 22 done any of the research to see what was going to be beneficial for the community. You just

24 supposed it made more sense to you, but I don't see any statistics that say that.

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MR. SMALLEY: Okay. That's just

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MR. FULLENKAMP: And I didn't do 1 any. All I know -- all I know is, generally speaking, they're at the bottom of -- they're at the end of a drainage way or they're some place. I mean, water flows downhill. It's an accident of geography in many instances as to whether --7 maybe I'm not --MR. SMALLEY: You misconstrued what 9 I had to say. MR. FULLENKAMP: Okay. 10

11 MR. SMALLEY: What I'm saying is that you're saying that these larger dams are 12 better, how do you know that? 13 14 MR. FULLENKAMP: Go ahead.

MR. PETERMANN: Mr. Holm? MR. HOLM: We did, actually, look at that. And what we have done is we looked at research, looked at other communities, and what

19 other communities are doing, and what other communities are experiencing. Des Moines, for 20

instance, has a policy of no net increase, and 21

they have a number of individual storm water 22 basins, on-site detention, and they're learned 23

24 from their process, they're going to regional

basins. There's some places in Virginia, same THIBAULT, SUHR & THIBAULT

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water quality.

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1 thing, they've learned that only in not talking 2 about maintenance costs, not only maintenance 3 costs, but true functionality. What tends to 4 happen is these small basins tend to get 5 forgotten about.

6 I just literally came back from 7 Adventure Land, Altoona, Iowa, drive into town, 8 there's a Walmart right into the town on the main drive. There's an eight-foot high chain link 9 10 fence with weeds just as high as the chain link fence. It's a detention basin. I questioned 11 12 whether it would even function. And that's what 13 a lot of communities are finding is these small basins get put off to the side, they're not 14 maintained correctly, they cost a lot to 15 maintain. And when they're needed, they don't 16 17 function correctly.

The other problem is the smaller basins do a fine job of water quality or they can do a good job on water quality, but they're small enough that they don't do actual flood control. So, if we want to go the step beyond water quality to flood control stuff, the smaller basins don't function in the same way that the larger basins do.

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MR. SMALLEY: No, but there are --1 MR. PETERMANN: Mr. Smalley, I think 2 maybe -- I've given you guite a bit of time. I'm 3 sorry, maybe you can sign up and come back again. 4 We really probably should get the benefit of the 5 others here. Thanks for your time and thoughts. 7 It was a good exchange. 8 We have Mr. -- or Jennifer Anderson is

third up. Tyler Moore?

MR. MOORE: My name is Tyler Moore. And I'm a Douglas County taxpayer and property owner. And our family has been involved with the NRD back when the main concern in the NRD was conservation.

I oppose the adoption of these policies. I believe that there should be stronger language to control additional run off from new development. And it don't necessarily have to be a two-acre mosquito pond. There's several things that would work very well, and if they're properly maintained like they should be, would serve as a good alternative. That's the problem, increased run off coming off new development. That's where it needs to be addressed. I believe you need to require a 100

THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500 1 percent -- 100 percent detection of a natural

floodway, rather than allow developers to fill in 2

and destroy part of it. I think -- and I heard

Mr. Christensen, he said that they're more

concerned about looking at preventing, you know, 5

encroachment upon it, but, then, in print just

7 above it they say there's a 25 percent -- you

8 know, you let the developer fill in 25 percent.

and no mention of the additional ground that's 9 10

mitigated and allowed to fill in the flood way.

I believe the public has been mislead into believing that dams are required by a Federal mandate. And that is just absolutely false. I think the public has been deceived by stating that developers are contributing one third of the cost when they're contributing nothing. The fees are collected from the lot buyers after the developer has figured in his profit.

The use of public/private partnerships work well when both private citizens out giving 22 their time and resources for a public good. These partnerships were never meant to allow self-serving individuals to use a government agency to take resources from force from the THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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public. In this case, not just tapping into the 1 hundreds of millions of dollars that would be 2

gained through bonding authority, but the use of 3

eminent domain to acquire property for real 4 5

estate development. I'm concerned that the Papillion Creek 7 Watershed Partnership has been meeting without public knowledge. And with all due respect to you, Mr. Jensen, I seen the list, and there's a

lot of developers, and attorneys representing 10

them, and people that support them on it, and it 11

12 just appears that, you know, it could be a

self-serving deal. You know, it serves the 13

14 developers more than -- more than the public for

our elected officials to relinquish their 15

16 authority to a non-elected body, which subjects

their constituents to taxation without 17

18 representation. And if I understand it, the NRD

is supposed to answer to the Papio Watershed 19

20 Partnership when this agreement is signed. And

21 thank you for hearing my concerns.

MR. PETERMANN: Thank you. A number

23 of points, any particular comments on any of

24 those? Okay?

> MR. CHRISTENSEN: Just one, Marlin. THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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- I've heard on a number of occasions mention about
- the Partnership having authority. The
- Partnership is nothing more than a collection of
- 4 representations of -- of legal jurisdictions.
- 5 The Partnership itself has no voting or taxing
- 6 authority whatsoever. It's just a representation
- 7 of staff to get together and try to solve mutual
- problems. The real authority lies with the 8
- elected officials and the elected board. 9
 - MR. PETERMANN: Okay. Thank you.
- Let's see, third on line here, Kathy McCune. I 11
- do have a card here that did not wish to speak, 12
- 13 what will happen -- what will have to be done if
- this plan or policies are not adopted? What 14
- would have to be done if these policies or this 15
- 16 plan is not adopted?

- MR. HOLM: If a particular entity 17
- didn't adopt the policies and they had an NPDES 18
- storm water permit that had certain timelines on 19
- it, that does open up the entity to potential 20
- penalties from NDEQ and EPA. That's one thing. 21
- Certainly, it kind of puts that entity out of the 22
- loop in terms of being able to do things 23
- comprehensively in terms of storm water, as -- as 24
- the policies attempt to do here. It's kind of 25

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the short answer.

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MR. PETERMANN: Okay. David Booter.

MR. BOOTER: Thank you. While I'm a

- resident of Washington County, I know that you
- said these policies only apply to Douglas and 5
- Sarpy, I'd be kind of naive to think that over 6
- the long haul, since we are within the Papio NRD, 7
- that they would not eventually have some effect 8
- on property in Washington County, plus as a 9
- taxpayer within the NRD, I also have concerns 10
- about it because my taxes, obviously, help to 11
- fund the NRD. So, I basically just have some
- 12
- comments. 13

The policy seems to say that

construction of dams is the basic solution and

- the first line of defense for storm water 16
- management. A simple search of the Internet, and 17
- I've searched the Internet, and looked through 18
- some of these things, plus through my association 19
- with storm water policies when I was working with 20
- the Nebraska Forest Services, community forester, 21
- 22 I know that some of the more forward thinking solutions across the country consider dams to be 23
- old technology. And, in fact, there's a lot of 24
- dams that are being removed in many cases in
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- favor of more innovative solutions that are low
- impact and manage storm water on site, rather
- than designs that move water off the site as fast
- 4 as possible. I feel that the policy as it now
- stands is flawed and shows a biased influence of
- developers over smart design. As a taxpayer, I'm 7
 - opposed to its implementation as written.
- 8 I also have concern about the granting
- 9 of bonding authority to the NRD and how that affects my taxes as a -- as a taxpayer. And 10
- earlier in the discussion, there was some talk 11
- that this policy doesn't require that these dams, 12
- 13 the 29 dams, be built. And if that's the case,
- 14 then, I think that you have to go on the very
- first page of the policy, down to sub policies 15
- under 3A, and delete the second two lines of that 16
- statement, where it says, development of a 17
- 18 watershed drainage plan for Douglas and Sarpy
- Counties, and put a period there, and just delete 19
- the rest of that sentence, so that you don't have 20
- any reference to those 29 dams. And, so, those 21
- 22 are my comments. I appreciate it.
- 23 MR. PETERMANN: Thank you. Third in
- 24 line is Tim Dreessen, and, now, Jennifer
- 25 Anderson.

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- MS. ANDERSON: My name is Jennifer
- Anderson. And I'm a concerned taxpayer, land
- owner, and citizen living within the Papio
- Missouri River NRD. My concern deals with Policy
- Group No. 1, Sub Policy 3B, which means the Papio 5
- Missouri River NRD will seek general obligation
- bonding authority from the Nebraska Legislature 7
- to provide necessary construction scheduling
- 9 flexibility.

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My question is if the NRD is the

- controlling entity within the Papillion Creek 11
- Watershed Partnership and could be the authority 12
- 13 to issue the general obligation bonds, an
- 14 authority, by the way, which was never intended
- 15 for NRDs to have, would these bonds be issued
- strictly for the dams that the Papillion Creek 16
- Watershed Partnership intends to build, or could 17
- the NRD use this bonding authority to issue the 18
- 19 bonds for other dam projects, such as 1, and 3B,
- 20 or other dams in Washington County?

MR. PETERMANN: The response to that

- 22 is that as introduced and as approved by the
- board, it's to be used for flood control in the 23
- 24 Papio basin, so it could be applied to Washington
 - County. It could be anywhere in the --

THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500 1 MS. ANDERSON: Anywhere within the

2 whole entire District?

3 MR. PETERMANN: I think it talks 4 specifically, the way it was introduced, was

flood control in the Papillion Creek basin. 5

That's the way I recall, anyway. It may say the 6

7 whole District, but I think it relates to

Papillion Creek as proposed. Now, the 8

Legislature -- of course, that bill is no longer 9

there, but will have to be re-introduced this 10

11 year.

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MS. ANDERSON: LB552?

MR. PETERMANN: 552, it's been on

14 the last couple of years.

> MS. ANDERSON: Do you intend to draft similar legislation for the four sections as was struck down in committee this past

18 session?

> MR. PETERMANN: The -- we plan to enact -- I can't think of the word, you can't

enact it right now.

MR. FULLENKAMP: It's getting late. MR. PETERMANN: We can't enact it

right now. We plan to introduce legislation. I

don't know what form it'll be in, but I believe 25

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probably you're speaking of four sections in the last --2

MS. ANDERSON: Correct. 3

MR. PETERMANN: I think probably

three and four would be taken off. 5

MS. ANDERSON: They were supposed to 6

be taken off this past year, and they weren't, 7

8 just to kind of bring it to your attention.

MR. PETERMANN: Well, the 9

Legislature had to do with that. There wasn't

anything we could do about it once it was

12 introduced.

MS. ANDERSON: I just want to go on

record saying I'm against the bonding authority,

15 against the dams, and against the policies. And

I just wanted to also make the statement that it 16

looks like none of the panel members or any of 17

the task force members own any property which is 18

affected by the 29 dams, and some of the panel

19 members do stand to benefit financially if these 20

dams are built, which is grossly unfair. Thank 21

22 you.

MR. PETERMANN: Okay. Thank you. 23

It looks like third in line is Larry Cotton. 24

First, I have a card here which would read, is

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the Partnership working towards integrating 1

Washington County towards applying the policies?

What are the impacts of the overall plan of not

having Washington County integrated in these

policies? Is the Partnership -- so, the first 5

question, is the Partnership working toward

7 integrating Washington County? There was an

invite for Washington County a number of times to

9 be a part of the Partnership.

10 That, of course, as some of you may recall, is kind of when the NRD dam study came 11 12 out in the World Herald, the Washington County 13 actually had decided to do that, but when the dam study that the NRD was involved with came out in 14 the World Herald, the County was concerned that 15 16 they hadn't properly been informed of that, and, so, they withdraw, but recently there has been discussions, and we hope to meet and discuss 18 mutually about Washington County considering joining the Partnership. 20

I think all of the Partnership members really feel that it's just important that one watershed all be at the table, and that everyone be there to discuss all of these things and all of the policies, because it affects us all in the THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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watershed. And that's, I guess, what are the

impacts of the overall plan of having Washington 2

County. I guess, as I put it, a body is one

body. Without a head or without a foot, you're a

lesser of a body. And that's, basically, what it

is. If we don't have everyone in the watershed,

you're not a full body, so you cannot function as

a full body would.

So, we have next Kathy McCune.

MS. MCCLUNG: It's McClung, Kathy 10 McClung, and I live in Gretna. And I am new here 11 from Maryland. We moved here in November. And 12 we bought a property. Bob Smith brought a CD of 13 14 pictures of the flooding that was going on. I have the live version if you care to see it. It 15

is truly a site to see. I had a landscaper come back to see if there was anything that could be done about it, he was just appalled at the -- it's literally a lake in our back yard. There is a fast moving lake. We've had property damage. We've lost a tree because of the swift moving water. I have four small children. And more alarming is that the water is quickly encroaching to our back door. And, so, I think this is just two -- two THIBAULT, SUHR & THIBAULT

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1 floodings that we've had since we moved here in 2 November. And from all accounts, the rain storm 3 does get worse. And I think that we will take on 4 water. I think that we'll lose trees, that we 5 will -- it's a swift moving lake that forms in

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our back yard.

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My question is, what can be done in short order? I've had landscapers come out. Me, as a private land owner, I don't even know if I own the easement back there. I don't know what I can do to grade the property for an entire 12 development to handle the run off of all of South Gretna. It's reached critical mass for us. And that's my first question. And I have a comment

after that. 15 16 MR. PETERMANN: Okay. Maybe if you wouldn't mind bringing the video you say you 17 18 have.

MS. MCCLUNG: I have it. It's in my 19 camcorder. I can get a hard copy for you. 20 MR. PETERMANN: Okay. We'll be glad 21 22 to have that video.

MS. MCCLUNG: Okay. MR. PETERMANN: If you'd like to come into the NRD office here during the working THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500 126

hours, we can try to -- we have staff that

technically can come out, and maybe try, and look, and give some suggestions, and see what solutions. It sounds like you already had some of that done, so I'm not sure if we can --5 MS. MCCLUNG: Well, I've had, you 6 know, a private landscaper come to the house; 7 however, my question is too, there's a creek that 8 runs behind the house, I don't know whether that 9 is my property. Is it County property? Are we 10 allowed to get a skid loader in there and dredge 11 it because the property owners there are really 12 13 concerned? MR. PETERMANN: You need to --14 that's something to look at. We can help you try 15 to look at that. 16 17 MR. FULLENKAMP: I can answer part 18 of that.

19 MR. PETERMANN: Okay. MR. FULLENKAMP: Your property line 20 is probably pinned. You have a residential lot 21 in a residential subdivision? 22 MS. MCCLUNG: Yeah. 23 MR. FULLENKAMP: There are pins. 24

You should get from whoever your builder was get THIBAULT, SUHR & THIBAULT

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1 a survey of your lot. That'll tell you where your property line is. I doubt that it runs to 2 the creek. There's probably what's called an outlot behind there. And, then, the plans we're trying to come up with now are going to separate so they won't allow houses as close to that 7 situation as you are today.

8 MS. MCCLUNG: Well, we live on 9 almost two acres of property. 10

MR. FULLENKAMP: Well, okay. There still will -- there will be a survey. A 11 12 landscaper, I mean, he might be an engineer, but I'd get somebody like Terry Atkins, or -- if it 13 14 were my house, or my daughter, or my wife, or whatever, I'd get a civil engineer out there to tell you -- to have them do a little hydraulic 16 study, which will tell you where the water is 17 coming from, who's bringing it down there. At

least, you'll know the answers. Then, I'd come 19 to the NRD. They may be able to help you 20 21 influence whoever is causing the problem or come 22 up with a solution.

MS. MCCLUNG: I just think --23 MR. PETERMANN: We do have, of 24 25 course, some other programs, but it sounds to me THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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like probably one of these structures would help 2 the flooding in your area. And that's probably what needs to be done. 3

MS. MCCLUNG: Well, I'm a little alarmed that the solutions are involving putting people out of their homes. And I see this as a long passionate battle, where we in Gretna are -literally, we're at critical mass. We have the flood waters at our back doorstep. And I'm a little alarmed that this has, you know, reached 11 this level.

I found it a little irresponsible on the part of the government and on the part of the developers. In Maryland, we had the developer put in the drainage things. No one complained about bugs. We didn't have flooding. We were in the Chesapeake Bay watershed, and people accepted it; that developers, when they put the land in, they handled the drainage as well as the sewage, as well as the electricity that went into that development, and people were happy with it. It didn't reach this critical mass of putting people out of homes and massive flooding. MR. PETERMANN: I don't know what

the situation was there, but there may have been THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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- a lot of things going in. There may have been a lot of private money and a lot of public money
- 3 going into the solution of all the storm
- 4 watersheds in the Chesapeake Bay. And I'm sure
- there were, but -- and it's unbeknown and usually
- 6 blind to the home owner as to what really is 7 going on.

8 MR. JENSEN: I just want to say what 9 you just talked about is -- is exactly what we're 10 talking about with this system, and that is that 11 when new development occurred in Maryland, there 12 was a program already --

MS. MCCLUNG: Exactly,

14 MR. PETERMANN: -- for all of these

issues to be taken care of. And I think 15

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16 that's -- again, that's the responsibility that

local governments have. And, so, the City of 17

Omaha, and I can't speak for Gretna, I don't know 18

what the process was there, but in the City of 19

Omaha, we look at all of those things, and we try 20

21 to come up with ways to solve those problems.

And we've done channelization. We've bought out homes. We've widened -- we've set

aside the three to one plus 20, plus 40 feet for 24

the water ways. We've -- the Federal government 25

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- 1 allows 100-percent drilling of the flood way
- 2 drench. We allow 25-percent drilling of the
- floodway drench. We've built dams. I guess what 3
- I'm saying is that it is a total package of 4
- 5 things that have to be done.

And I think what you're referring to, I know that Maryland had a lot of problems with flooding back 20, 30 years ago, and they enacted

a bunch of controls and techniques for managing 9

that run off. And we've done many of the same 10

things in the City of Omaha. Again, I don't know 11

12 what the situation in your case is.

MR. FULLENKAMP: Policies like this,

whether it's these particular ones, it's policies 14

like this that hopefully solve a situation, 15

16 prevent -- will prevent a situation like yours

from occurring, again, not knowing exactly what's 17

going on out at your house, because these are 18

more stringent policies that are in place now, 19

20 tremendously more stringent.

MR. PETERMANN: We're a little

22 behind.

23 MR. JENSEN: There's just one last

thing to mention on that, and that is in -- in 24

the case that you're talking about in Maryland, 25

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- if there was a flood pond that was installed, if
- there was ground set aside to carry the flow, if
- 3 any of those things happened, and they happened
- together with development, then, the original
- property owner sold their land to somebody to
- develop. And, so, after that sale took place and
- 7 that home owner left and that ground was
- 8 developed, then, it was developed under those 9 policies.

MS. MCCLUNG: Right.

MR. JENSEN: And I think that's one

12 thing -- I guess one thing I'd like to get across

tonight is that we're not talking tonight 13

14 about -- and we have no plan at this point to go

15 out and necessarily build a dam before

development begins to occur in that watershed.

17 And, so, the idea of this was that as a

18 development got to that area, as development

began to occur, much like it did in the White 19

Hawk or as much as it did in the case, what was 20

21 it? Walnut Creek Reservoir and Dam Site 13, I

22 mean, what happened was the development got there

23 first, the developer bought the ground from the

24 property owners, the property owners then moved,

the ground was developed, the lake was built. It 25

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- didn't -- it didn't displace property owners, and
- I think what people are fearing is that this
- policy or these policies will result in someone
- going out and forcing someone off their land,
- building a dam, and, then, sometime down the road 5
- something happens, and that's not what the policy
- 7 is about. The policy is to build that dam along
- with the new development. So, I just wanted to
- 9 say that's the case in Maryland. It happened

with that new development, they didn't go out and 10

displace somebody first. 11

MS. MCCLUNG: Right. That's

correct. That's correct. 13

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MR. PETERMANN: Okay. Thank you.

MS. MCCLUNG: All right. Then, I

16 will come tomorrow. And who should I speak to about the short term because I can see these 17

18 solutions as years down the road?

MR. PETERMANN: Actually, if you

20 could come in next week because the people that

we need are in meetings tomorrow. So, if you 21

22 could come next week and ask for me, okay?

MS. MCCLUNG: Okay. Thank you. 23

MR. PETERMANN: Thank you. Third up

25 is Mike Ryan. We have Tim Dreessen.

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MR. DREESSEN: I guess it all comes 1 back down to land ownership. Again, there's

2 nobody on that board or your panel, whatever you

want to call it, that has any ownership in any of 4

this, am I right? I mean, none of you are

affected by any of this project; is that right? 7

I don't know.

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MR. FULLENKAMP: I don't own a farm. MR. PETERMANN: You're talking about

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10 the 29 sites?

MR. DREESSEN: All the dams, yes, or basins, whatever you want to call them. What it amounts to is we're all down here talking about is we didn't know it until this all came out in the paper. And I'm speaking for a relative that 15 is affected by one of these. He had no clue. I told him about it. He couldn't be here tonight, so I'm going to talk about it.

You know, it's wrong. It's absolutely wrong. I see there's a couple board members here 20 yet tonight, that's great, because I have to stay here until this meeting is over to make sure 22 something is not said wrong, and I can catch it, 23 so that when I leave, I know it was said wrong. 24 Every one of these board members should probably THIBAULT, SUHR & THIBAULT

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be here, whether it's a corn call, or whatever it is, I don't care, they should be here. They are 2

the ones that you guys are going to go back to 3

and talk to about this. There's no reason, if

I'm sitting in the back waiting the whole damn

night, it's wrong. They need to be here so they 6

7 know what's happening.

MR. PETERMANN: If we could have

Terry just for --9

MR. ATKINS: Just -- just from the technical committee's standpoint, it's been brought up several times about ownership, and about the dams, and locations. The technical committee didn't see a map of the location of the dams. We weren't considering locations. Our --16 what we were considering was a technical solution, whether it made sense to do regional, 17 whether it makes sense to do individual. So, it 18 wasn't as though we developed this map or we saw this map and made a decision. 20

What we did as a technical committee was made recommendations to the policy, was to look 22 at what is being done around the country, what makes sense, look at maintenance, look at all kinds of things. This map was developed after

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3 MR. DREESSEN: But have you seen a 4 land owner that's being affected by this? You've

seen it and we've gone through it.

THE PUBLIC: Nobody knew it. 6

7 MR. DREESSEN: Schools, everything. 8 MR. PETERMANN: Okay. All right.

9 THE PUBLIC: We should have been

notified beforehand.

detention facilities.

MR. PETERMANN: We appreciate that. 11 We've had that comment a couple times tonight. I 12 have a card here, the comment says, we need Dam 13

14 No. 1 and 3C, construct Dam No. 1 first. Third

15 in fine --

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MR. FULLENKAMP: Which one of you

17 guys own that?

MR. PETERMANN: Third in line will 18 be Sheila Dreessen. We next have Larry Cotton. 19

20 MR. COTTON: Hello. Can you hear

21 me?

22 MR. PETERMANN: Yes.

MR. COTTON: Yeah, I arrive in

northern Douglas County, North 126th Street. I 24

too want to register that I am against these

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policies as presented, mainly because it's too

specifics about -- specific about there being

dams, and how many of them there are, and all of

the other discussion that went on tonight, but I

had one question. I went to that Legislative

meeting a year ago when the NRD went for the

7 bonding authority, and it either died in

committee or was voted down, I don't remember

which, but I was curious about why you think it

was -- it didn't get out of committee, and why 10

11 this year it may just sail through, because, in

my opinion, it was because of the sensibility or 12

the legality of making Partnerships with 13

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developers and losing taxpayer money? MR. PETERMANN: Why it didn't get 15

out of committee, and it did die, because it didn't get out of committee is my understanding.

Why it didn't get out of committee, you know, I 18

don't know. I'm not privy to what the issues 19 were. And, so, I quess I really don't know how 20

to answer your question other than it is not --21

well, it didn't. Sorry, I don't know. 22

MR. COTTON: In my opinion, I also 23 24 have an opinion.

> MR, PETERMANN: I don't think they THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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1	probably know why.	1	of the Papio into Newport Landing to keep water
2	MR. COTTON: Because there was	2	in there.
3	lawyers there that spoke against it, underlying	3	MR. FULLENKAMP: No, I didn't know.
4	bed rock of eminent domain, and so forth, so I	4	I have nothing to do with that development.
5	don't know what's changed this year.	5	MS. DREESSEN: Yeah, I know. I
6	MR. PETERMANN: Why it might change	6	know, and that's why I just wanted to kind of
7	this year, if introduced, you mean, why it might	7	clarify that.
8	be different?	8	MR. FULLENKAMP: Okay.
9	MR. COTTON: Yeah.	9	MS. DREESSEN: And I felt very, very
10	MR. PETERMANN: Well, I don't know.	10	bad for the people in Gretna. It's awful.
11	It may be other than to say there are 20 new	11	That's where the developers, and the permits, the
12	legislators, I don't know if that makes any	12	people in charge of issuing the permits, and the
13	difference. There are different people out	13	people developing the land need to have respect
14	there. Term limits have changed that, but I	14	for human beings.
15	think one of the things is, I think, there is	15	MR. FULLENKAMP: You know, you're
16	certainly the need seen by all the Partnership	16	looking at me all the time, so I suppose since I
17	here that in order to work with with the pace	17	represent developers
18	of development and so on, that there's going to	18	MS. DREESSEN: I know.
19	have to be something done in order to address	19	MR. FULLENKAMP: I'm the only one
20	this overall plan, and that that's a big factor.	20	here to
21	So, I guess there are some other other	21	MS. DREESSEN: I don't mean anything
22	entities saying now this is necessary for the NRD	22	to you. You're the only one that I can hear
23	to have, so there will be more support, I guess	23	because you're on the panel. And when I get
24	I'd say that.	24	nervous, I focus on one place, and you're it.
25	MR. COTTON: So, there'd be just as	25	MR. FULLENKAMP: Okay. That's fine.
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1	much as opposition.	1	You know, I'm from the farm too, so just go on. MS. DREESSEN: You have the red
2	MR. PETERMANN: And I'm sure. Third	2	
1	in line will be Bob Hanken Hankey, and with	3	shirt on, and I focus on you. I am not a college
4	Mike oh, I'm sorry, yes, Mike Ryan; at least,	4	graduate. I'm a hard working human being. And I love my farm. I was born and raised in town, but
5	I believe that. I think Sheila MS. DREESSEN: That's me.	5	you could not get me back in town. Some of this
6	MR. PETERMANN: Okay. You're going	7	flooding a lot of this flooding has to take
7	to yield to Sheila? Okay. Sheila, why don't you	8	the responsibility of, and I'm sorry I have to
8	go ahead?	9	look at you guys, of the people who issued the
9	MS. DREESSEN: My name is Sheila	10	permits.
10	Dreessen. I am a farmer at heart. My soul, my	11	We want to change Saddle Creek. Why?
12	blood, my whole everything is in the dirt. And I	12	Because it floods. Yes, it does, because it was
13	know you own a farm, I live on one, but, anyway,	13	a creek. It was Saddle Creek, but we built
14	I own land in Douglas County, and I own land in	14	businesses. We built hospitals. My daughter
15	Washington County, and I pay taxes to both	15	lives down there. She knows when it rains more
16	counties.	16	than half an inch, you don't go anywhere.
17	Newport Landing was brought up about a	17	MR. FULLENKAMP: But you understand
18	flood control dam, and I do believe, sir, you	18	if
19	brought that up. That was brought up down at the	19	MS. DREESSEN: She lives right on
20	State Legislature when Senator Carol Borgeson	20	the intersection of Leavenworth and Saddle Creek,
21	looked at the photos that we had when we seen the	21	so she really knows. I'm just saying some people
1		1	have not to shout building up and taking come

22 pumping of the Papio Creek up the hill into the

24 can that be flood control? I just -- I didn't

23 Newport Landing, and Senator Borgeson said, how

know if you knew that or not, but they pump out

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22 have got to start bucking up and taking some

25 and a half of rain. I got .30, and I live right

responsibility. She got an inch and a half of

24 rain, I would have given anything to have an inch

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you did the bonding, you're going to take off and

had a couple questions there. I'm not sure I got

MR. PETERMANN: I'm not sure, you

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run, and these dams will go in.

is going to be yelling at them, because they

didn't do something, it's the whole purpose is to

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do the things today so that we don't have the

kind of problem that you experience.

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1	them all. Do you want to do maybe one at a time	1	we've got to pay for a bigger dam?
2	there?	2	MR. ATKINS: Again, the committee
3	3 MS. DREESSEN: I can give you a		didn't look at anything in Washington County
4	4 copy. Do you want a copy?		so
5	MR. PETERMANN: Okay.		MS. DREESSEN: I know. I just kind
6	MR. FULLENKAMP: Sure. Absolutely.	6	of wanted to get that on record.
7	MS. DREESSEN: I came prepared.	7	MR. ATKINS: Oh, I know. Okay. In
8	MR. FULLENKAMP: Thank you.	8	terms of Douglas County, we did we did look at
9	MR. PETERMANN: Is there one that	9	the smaller basins, and that is what is being
10	you can address there, Terry?	10	looked at.
11	MR. ATKINS: Well, I was just going	11	In terms of what's being done, looking
12	to say the question about the alternatives that	12	at outside of Nebraska, yeah, we did look at
13	are being explored in Washington County, that	13	that. And that's where we found out that many
14	actually is part of what's being done here.	14	communities who did use these smaller on-site
15	Washington County, as the paper reported, is	15	basins have gone away from them and gone to
16	opposed to looking at 1 and 3C, that they were	16	regional basins because they're easier to manage,
17	also looking at several smaller basins scattered	17	they provide more flood control, they they're
18	through the county, and that is what is being	18	more functional. And, so, we did look at that,
19	done here. The other I think some of the	19	the technical committee did.
20	other stuff was dry basins.	20	MR. PETERMANN: Okay. After
21	Again, we the technical committee	21	third in line Wade Junker, Wade Junker, and Mike
22	looked at that. There are some issues with	22	Ryan. MR. RYAN: My name is Mike Ryan. I
23	depending on the size, with the dry basin, what can be done with it. What you know, if you	23	live at 11130 Jackson Street in Omaha.
24	build a dry basin, you've got to what are you	25	MR. PETERMANN: Could you get a
23	THIBAULT, SUHR & THIBAULT	20	THIBAULT, SUHR & THIBAULT
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1 2	going to put in the bottom of a dry basin. You're not going to solve the problem in a dry	1 2	
Ι.	going to put in the bottom of a dry basin.	1	148 little close? Maybe bring the mike up. Can you
2	going to put in the bottom of a dry basin. You're not going to solve the problem in a dry	2	148 little close? Maybe bring the mike up. Can you help bring the mike up, Terry?
3	going to put in the bottom of a dry basin. You're not going to solve the problem in a dry basin, because every time it rains	2 3	little close? Maybe bring the mike up. Can you help bring the mike up, Terry? MR. RYAN: That's okay. I can move
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25 guidelines? And I'll answer my own question.

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25 one pond. And, then, when the dam comes in,

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No, it didn't. Now, you've said, and when I refer to you, I'm referring to the PCWP, you've said that this is more than an NPDES formulation 4 process. I suggest that it started out, and the reason the various government entities got involved with this organization, was they had 7 coming due NPDES permits, and that was the reason this whole thing got the impetus that it got 8 9 initially.

MR. PETERMANN: I think that's what I said, yes.

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MS. DREESSEN: Now, since then, I think it's morphed into something else. You know, it's morphed into a flood control program. I've referred to it as being highjacked by developers who want these reservoirs, dams to enhance the property values of the property they own around these reservoirs.

Now, you can say what you want, but the work product of the PCWP, which consists of design manuals, the policies, agreements, suggested ordinances, these have been or are being incorporated into the NPDES permits. The public has been shut out of this process. You had a few public meetings, and people filling out THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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three-by-five cards with questions is not participation in the development of the plan. It just did not happen.

I might as an aside just mention the lady from Gretna was talking about she came from the Chesapeake Bay area of Maryland. I've done some research studying various cases across the country as to what they're doing to meet their NEPDS storm water permits in other parts of the country, and this part of Maryland is the poster 10 child for low impact development. They're not building dams. I could not find any place in the 12 country where they're using dams and reservoirs 13 to deal with storm water management. They're 14 using low impact development. They're retro -they're retrofitting low impact development in 16 existing neighborhoods. They're using low impact development and BMPs in new development.

Last week I talked to a senior program analyst in the EPA in Washington in the storm water management division, and I told him what's planned here, 29 dams ranging in size from, you know, 15 acres, and if the two are built up in Washington County, up to 18 acres, but for the most part these are more than ponds. He couldn't

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believe this was happening. He told me that they view, as far as storm water management is concerned, dams, and stream channelization, and straightening as negatives as far as storm water management is concerned. So, I think we've got a real problem here.

You know, it's messy, the democratic 7 society to involve the public. And I can see why 9 you didn't want the public involved, because it would have been a messy process, but we are a 10 democracy, and the public wasn't involved, and 12 the skinny guy, I think, probably has sung, and, 13 you know, I think you missed your chance for 14 public involvement unless you want to start the 15 process over again. Thank you.

MR. PETERMANN: I think our next -let's see. I have a question here. Next up, did I have -- yeah, Harry Junker would be the third up. Define developable acres and who determines this. Developable acres, I think that was on the slide of the fee, so much per developable acre.

MR. FULLENKAMP: It's area -- it's area not taken by streets, or a waterway, or a setback of the waterway, or public park, or noise abatement line or -- it's the net area upon which THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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you would develop houses, and lots, and so forth. 2 MR. PETERMANN: Okay. The last three, Bob Hankey; Bob Hankey. 3

MR. HANKEY: Thank you. My wife, Cindy, and I are land owners in Douglas County. First of all, let me thank the panel for the opportunity to learn more about this plan. We had no notice of this meeting at all and came here with a number of questions with regard to the implementation of this plan. And I'm happy to say that many of my questions have been answered, but for every question that's been answered, I've had two or three additional questions that are still unanswered. And let me just say, I am just going to echo comments that have been made by other concerned citizens here.

It's a concern to me that there was not proper information prior to this meeting disseminated amongst the public. It's a concern that those land makers -- land owners that are most intimately affected by this have had no input to the process. It's a concern to me that the number that is thrown out, to me, it's just a number. It could easily be 300 million. It could easily be 400 million. The fuzzy math that THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

is behind the paying for this program just does not add up to me. 2

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And -- and in conclusion, I would encourage the panel to consider some of the alternative options with regard to meeting this Federal mandate, because it seems to me that there are other options out there that deserve merit and deserve study. And it concerns me that a vote is going to be taken next month with all these unanswered questions that I think really need to be fully pursued in order to provide an adequate plan.

And, to me, this plan looks good on paper, just the PA system probably looked good on paper, but when it comes to its implementation, there's a lot of holes in it and there's still some bugs in the system. And I would hope that you would attend to some of those holes, if you will, and have them plugged so that we can come up with a good and viable plan for this community. Thank you.

MR. PETERMANN: There's a lot more work to be done on the plan. There's no doubt. Wade Junker?

> MR. WADE JUNKER: Hello, my name is THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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Wade Junker. I live at 10627 Laurel Ave. I'm an 1

Omaha resident. And I thank you panel members, 2

board members for being present and for your 3

ideas. And I encourage you to look at the main 4

points that have been made tonight. And some of 5

which revolve around the issue of these basins 6

and feasibility of the size. I believe, as was 7

brought up once, a 640-acre or one square mile 8

basin might be suitable to make an impact and 9 10

control storm water run off or the event of a

100-year flood in adequate measure.

My background, I'm a conservationalist. 13 I think a lot of you are. And I think you all have a deep want or need to feel like you're doing the right thing, but by committing old technology and not looking at the alternatives, you may not be proposing the right things for the future.

And I am a little concerned by the fact that very little is being done in Omaha. And 20 most of this work is being done in the rural areas. And being an Omaha resident, I would like to see some of my money, my tax dollars going towards storm water improvement in Omaha and regulating businesses building in the flood

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plain.

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2 Also, if you could imagine the bonding authority that would be given to the NRD if this regulation does go through, I think that's a very scary thing, the fact that no checks and balances are in place.

7 And I would ask you, can you go home at night and look your families in the eye and tell your kids what you discussed during these meetings, and what options, and what things came 10 11 up? If you could explain these in lay terms to your family members and still have a good 12 conscious and go to sleep at night without being 13 troubled, that's something you need to answer for 14 15 yourself. You don't have to answer that for the public. If you want to respond to that, I have 16 17 no answer for you. It's your obligation to yourself, to your community, and to your fellow 18 neighbors. That's what this comes down to. 19 20 Thank you.

MR. JENSEN: I guess I'd like to respond to that. You know, it's -- it's one thing to look at the policies and question the policies, but it's a different thing to question what somebody does from a personal standpoint. I THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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don't have any trouble going home at night and

thinking about what I do. 3 You said we don't do anything to control

the placement of businesses in flood plains,

that's not true. That's just not true. There

are a lot of things that have been said tonight

7 that are just not true. And, so, I guess what

I'm saying is if you are going to make a

statement and question someone's personal

10 approach to things, please, get your facts

straight, because we do control the construction 11

of businesses, and homes, and so forth in flood 12

plains. We do that now. And we've done that for 13

many years. Now, did we do it in the 1920s, or 14

the 1930s, or the 1940s? No, but we do it today.

MR. WADE JUNKER: This isn't a

personal attack.

MR. JENSEN: No. No.

MR. WADE JUNKER: This is asking you

if what you're doing is correct. 20

MR. FULLENKAMP: Well, sure, it is.

MR. JENSEN: But asking us if we go

home at night and can look our families in the 23

eye, that's a personal thing.

MR. WADE JUNKER: Okay. THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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MR. JENSEN: We haven't guestioned 1 any of you tonight in terms of your personal 2

3 feelings or commitments.

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MR. WADE JUNKER: It wasn't directed at you personally.

MR. JENSEN: We understand -- and we understand that this is -- that this personally affects many of you out there, but it's also something that we take seriously. And we do concern ourselves with the protection of the public. And we do concern ourselves with what we

do with the taxpayers' dollars. And, so, I'm just saying, you know, make sure you get your 13 facts straight. 14

MR. FULLENKAMP: You know, let me -let me jump in. You can kind of probably pick on me because I'm a lawyer and I represent developers, so there's two of the things that, you know, I might as well sell used cars in some people's eyes, but -- but guys like Steve and these three guys right here who are -- who are public employees who are out every night, and, you know, when you question whether they can sleep at night is a little unfair.

> Now, to add a little sense of humor THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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here, I'm looking at this poor turtle over here

that's been sitting next to me all night, and, 2

you know, his ancestors go back way before ours 3

probably, and he's got the best technology of any 4

of us here, because if I get over there and kind 5

of rattle this thing a little, he sticks his head

under that shell. So, we've put on a good suit 7

of armor up here tonight. And I hope you 8

understand that we got onto this --9

MR, WADE JUNKER: If I was an amphibian, I could survive a lake being built on top of my farm.

13 MR. FULLENKAMP: Okay. There you

14 go.

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MR. WADE JUNKER: So, I don't want to get onto this other plan.

MR. ATKINS: I want to take a little exception to this. 18

19 MR. FULLENKAMP: Well, you guys kind of started this, you know, I mean. 20

MR. WADE JUNKER: Mr. Petermann, next question, please.

MR. ATKINS: We talked a lot about 23 what has and has not been considered through this 24 process. Tonight I think just about every

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1 comment that was made was made on Policy Nos. 1

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and 2. If you look at Policies 3, 4, 5, and 6, 2

they deal with the things we're talking about,

low impact development. They deal with green.

They deal with all these other things we're

talking about. We spent the whole night

7 listening to the fact that we didn't look at any

of these other things. We looked at them. We 8

9 spent a lot of time on them. We developed

policies about these other things. Everybody's 10

chosen to focus on two of them. There's a lot 11

12 more to those policies than just the two we've 13

focused on.

14 MR. WADE JUNKER: Okay. The root 15 policy, which is the second line item on your

policies you've drafted, revolves around 16

17 financing for, in the last part of the sentence,

18 development. And when you made your power point

presentation, financing for the development was 19 not within your root policy. 20

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MR. ATKINS: That's Root Policy No.

1. And there's Root Policy 2, 3, 4, and 5, and 22

23 6. So, I think what I'm trying to say is there's

more to this than just the two policies we've 24

focused on. We've spent a lot of time working on 25 THIBAULT, SUHR & THIBAULT

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a lot of different things here that we've sat up here tonight and heard we didn't look at. We

did. We spent a lot of time on this. 3

MR. WADE JUNKER: Okay.

MR. ATKINS: And, again, on a

personal level, a lot of our own time that, for 6

John and I, we volunteered our time. We felt it 7 was important. 8

MR. FULLENKAMP: I don't have a 9

developer client that's developed on a lake. I 10

haven't bought a farm to go out and condemn a 11

lake or condemn a dam site. The clients that I 12

have that are going to be paying these fees build 13

a lesser priced house than are probably next to, 14 you know, the fancy lakes that are going to be 15

16 built. And we're paying all the money, because

we think that regional detention -- now, you may 17

have a great argument that regional detention 18

doesn't work, and I don't know whether you're 19

right or not, we kind of relied on the technical 20

advisory committee to say, this is what we think 21

is the best given this topography and so forth. 22

23 And, then, it came to us as to what these other

policies that affect development ought to be and 24

how -- what would be an opportunity to finance

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1	it.	1	City Council the City of Omaha.		
2	You know, so, it isn't the developers	2	MR. FULLENKAMP: Omaha has. Douglas		
3	painting the green or the blue paint on that map	3	County hasn't.		
4	to say, I want to do a subdivision around there.	4	MR. JENSEN: Douglas County is going		
5	And, at least, this lawyer who sat on this thing	5	to.		
6	for years now	6	MR. FULLENKAMP: Well, I don't know		
7	MR. WADE JUNKER: The issue is the	7	whether they are or not. I haven't been to any		
8	NRD has already committed itself to building dams	8	one of them. I mean, I don't intend to go. I		
9	because Cunningham, Wehrspann, Chalco Hills, all	9	served as a volunteer to come up with a plan.		
10	these lakes have already been built.	10	And if the people adopt it, they adopt it. If		
11	MR. FULLENKAMP: Then, you're saying	11	they don't, they don't, you know.		
12	that this brain power just kind of unwittingly	12	MR. WADE JUNKER: The City I went		
13	got drawn in by the NRD?	13	to the City Council and made a presentation, and		
14	THE WADE JUNKER: No. It started by	14	they voted they voted to adopt the policies		
15	the Corps of Engineers. I went down and looked	15	before I got back to my seat after making the		
16	at the maps and had a very helpful gentleman show	16	presentation. They had their mind made up before		
17	me the original plans for Cunningham and a lot of	17	I went in there. The City of Omaha is controlled		
18	these other ones that are being put in like 15	18	by developers. You can argue with me about it,		
19	and some of the other ones that were taken off.	19	but that's my belief.		
20	And a lot of these lakes have been renumbered,	20	MR. PETERMANN: We've kind of got		
21	and a lot of them have been redrawn slightly to	21	off track here. Thank you for your questions.		
22	put the spillway or the causeway a little	22	We have Harry Junker next, please.		
23	differently, but a lot of this is the brain child	23	MR. HARRY JUNKER: I just want to		
24	of what was started back in the '70s. This has	24	ask one simple question. My name is Harry		
25	been in the works for a long time.	25	Junker. And I live in Douglas County, 12404		
1	THIBAULT, SUHR & THIBAULT		THIBAULT, SUHR & THIBAULT		
	OMAHA, NEBRASKA (402) 331-2500		OMAHA, NEBRASKA (402) 331-2500		
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1	MR. FULLENKAMP: The truth of the	1	Pawnee. And my question is, how do you		
2	matter is that there's been a lot of excellent	2	propose and this is a very simple question,		
3	points made here about	3	how do you propose to make the water quality		
4	MR. WADE JUNKER: The problem I have	4	better when it's sitting in a lake as a stagnate		
5	is that all I see that you are presenting will be	5	pool? We've seen it time and time again.		
6	further evidence for the NRD to proceed with	6	There's several bodies of water in this area that		
7	their plans.	7	simply aren't quality water. It's standing water		
8	MR. FULLENKAMP: I have a suggestion	8	rather than going into the ground or going in		
9	for you.	9	some other function.		
10	MR. WADE JUNKER: Wording is tricky;	10	MR. PETERMANN: Go ahead.		
11	you're a lawyer, you know that.	11	MR. GRATE: I think the answer goes		
12	MR. FULLENKAMP: I have a suggestion	12	back to what Terry was saying, is that we're not		
13	for you, then, go to the city councils that are	13	relying upon one policy or one technology to		
14	going to adopt this, express your concerns, tell	14	solve all the problems. We do have other other policies. And we do intend to have water		
15	them why you think the NRD's	15			
16	MR. WADE JUNKER: The NRD is not	16	quality basins protecting some of these		
17	regulated by the City of Omaha Council.	17	structures that may be built, but we also at the same time, the entities, the permitted entities,		
18	MR. FULLENKAMP: Because the	18	has to also pass new ordinances that put		
19	Partnership all has to be adopt these	19	additional controls on, for example, industries		
20	documents.	20	and commercial operations that diminish the water		
21	THE PUBLIC: They've already	21	and commercial operations that diffinish the water		

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they've done it, John.

MR. FULLENKAMP: Not on all of them,

MR. WADE JUNKER: Most of them; the

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though.

22 quality that they provide on storm water overall.

23 There are a number of things that we need to do

24 here. And the program is more than just this one

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25 thing of building reservoirs.

167 165 MR. HARRY JUNKER: I hope that's the but this bonding thing and the public input is future direction. very important, because that money is coming out 3 MR. PETERMANN: Thank you. And, of my pocket. And with gas at \$3 a galloon and 4 then, I have one more card here, a comment, do milk and groceries, living alone -- there's people moving back in with their parents because not wish to speak, how soon could the 204th and 5 5 6 Schriner Road dam site be started? The need is they can't afford it anymore. This is something right now. I think that was the --7 7 that really, really needs to be thought about, 8 MR. FULLENKAMP: Did you pull that because this -- you estimate the cost at 400 8 9 out on purpose last? 9 million, and it'll be closer to 800 million by 10 MR. PETERMANN: No, but I think that the time it's done, I'm sorry, because nothing 10 relates -- well, we just can't answer that. We ever goes down, except for our price of corn and 11 11 don't know the schedule. And it depends on a lot 12 12 beans. Everything goes up. 13 of factors, and development, and so on. 13 MR. PETERMANN: Okay. We have a --Is there anyone else that would wish to I do have another card here, Marvin Leaders. 14 14 15 speak this evening that would like to ask a 15 MR. LEADERS: I'm Marvin Leaders, question or address the group? Yes? and I'm a Sarpy County farmer and land owner. I 16 16 MS. DREESSEN: I just -have several questions I need a little bit of 17 17 MR. PETERMANN: Sheila, was it? clarification on. As far as the, basically, two 18 18 thirds of the funding of these that are going to 19 MS. DREESSEN: Yes. Well, when you 19 20 said something about you don't allow people to 20 be provided through taxation, is the NRD the build on the flood plain anymore, I know in 21 total taxing authority to provide those funds, 21 Bennington behind the new high school, they're then, or are these different cities and Douglas 22 22 and Sarpy County also going to have assessments planning to develop right alongside the Papio. 23 23 to contribute towards this? And the same way on Now, whose responsibility is that? Is that 24 24 Bennington, or is that Douglas County? 25 the maintenance? And, then, will this only be 25 THIBAULT, SUHR & THIBAULT THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500 OMAHA, NEBRASKA (402) 331-2500 168 166 MR. JENSEN: First of all -- and taxation within this map area, or is this going 1 to be taxation in the whole NRD's taxing area all 2 this isn't working -the way up, I guess, clear to Sioux City? And 3 MS. DREESSEN: Yes. also the same, will there be taxation in the 4 MR. JENSEN: First of all, that's --I mean, we deal with the City of Omaha, not areas of Sarpy County that do not fall in the 5 Bennington, but if Bennington adopts these 6 Papio Watershed? 6 MR. PETERMANN: Okay. Let me -policies and would parallel very much what we 7 7 already do with the City of Omaha, then, they MR. LEADERS: What is the 8 8 wouldn't be able to do that. So, that's part of 9 intentions? 9 MR. PETERMANN: Let me take the 10 10 it. first stab at that. And let's make sure we 11 11 MS. DREESSEN: But, you know, to be understand taxation and fees, two different fair to you guys, because you guys have taken a 12 12 things; taxation being the public side, fees lot of crap tonight, but that's the way it goes, 13 13 being the private side. So, the fees just, first what we are really worried about is this bonding 14 14 authority. That is what I'm concerned about, 15 of all, will only be in the Papio basin, the fees 15 because that is included in these policies. And the developers pay, okay? That's only in the 16 16 Papio basin and for building permits in the Papio 17 when that bonding authority goes through, he is 17 going to run 295 miles an hour down to the State Watershed, in Douglas and Sarpy County; those two 18 18 counties, Papio basin only. Legislature and try to get all the money he can 19 19 The taxation as far as the NRD, the two 20 to build these dams. That is my major concern. 20 thirds, would be District wide. We cannot tax And I think it's a lot of the other people, too. 21

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other than that. General property tax has to be

South Sioux City through Bellevue, six counties,

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the entire area. So, it would be all the way to

or a portion of those. Papio is all that would

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It's the bond issue that really has us nervous.

this important of a decision in two weeks. And I

know you've worked on it for a long, long time,

I really truly think you cannot make

THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500 1 be taxed.

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2 There will not be -- it isn't envisioned 3 to be any additional taxation by the other 4 entities, cities or counties, that would put into the pool of money for the drainage part. It 5 6 would just be the NRD's two thirds. And I 7 thought the discussion there was most of the NRD's tax revenue, although we spread over six 8 counties, probably 75 percent or more comes out 9 of the Papio basin in those two counties. And, 10 11 so, it maybe made sense to, rather than the 12 cities each, you know, tax a little more, and, 13 then, the NRD can build it, but the NRD just 14 provided the tax dollars to do that.

Of course, any project that the NRD does, whether we do a project, you know, we've got a dam planned in Dakota County, Omaha is paying part of that. In this case, part of Dakota County will pay for some in Douglas, so it will be District wide.

MR. LEADERS: Okay.

MR. PETERMANN: Thank you. One part

of your question --

MR. GRATE: One of the things you also asked is what about maintenance. That THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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question kind of came up earlier. The policy, if 2 you look at it carefully, I believe what it says is that these fees and these NRD two thirds cost share is for the capital construction of these regional facilities. There are going to be 5 6 maintenance fees, and we thoughtfully acknowledge that that's a big concern. 7

And whether we go with regional, or local detention, or whether we're talking about any other aspect of the operation of these storm water controls, it is part of, you know, a Federal mandate on the water quality side. And 12 there is a big concern in each community as to how they're going to fund those ongoing activities.

There's a section of the policy in there that recognizes that we need a system, some sort of a system of sustainable and dedicated fees for that purpose. We don't have that answer right now, but we do acknowledge that that's another issue. And it's going to occur regardless of what kind of controls we build.

MR. JENSEN: Again, it will have to be figured out before we ever enact an agreement 24 of any kind that charges fees or does anything to 25

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build this. That has -- that all has to be

decided before you do any of this.

MR. LEADERS: As I -- the

interpretation I got is that you really -- of the

structures that you are planning, you see what

I'm saying, in general areas, that those would 7 only happen as development happens in those

areas?

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MR. PETERMANN: That's the intent. MR. LEADERS: That's the intent.

11 Now, if you have the bonding authority and have

the funding, you see what I'm saying you're going 12

to be able to do that? I could see that the NRD 13

14 maybe would accelerate these, and I can

15 understand some of the earlier speakers' concerns

that they would lose land earlier than 16

17 development coming to them. And if I had land in

18 those areas too, I would be concerned about that,

that all of a sudden with bonding authority and 19

another income stream for the NRD to use to try 20

21 and accelerate, and, actually, probably for a

22 flood control issue, some of those actually

really need to happen. 23

> The ones that I see here in Sarpy County that are planned between Papillion and where I THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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live out here on 50 and 370 are the logical areas

that I would expect those dams to be built,

because they're at the bottom end of those basic

sub tributaries, you see, that are going into it.

So, those are my concerns. I just wanted a

little more input about, you know, the funding of

7 it. Thank you.

8 MR. JENSEN: I think -- I think what you just said is so important for what everybody 9 has said tonight, and that is that the primary 10

concern that I think we've heard from everybody 11

tonight is something that we completely 12

13 understand, and that is if you're -- as John has

said earlier, if you're under one of those blue 14

marks on the map, you're afraid that somebody's 15

going to come in tomorrow and say, I want to take 16

17 your land and I'm going to build a dam. And

that's just not the intent or the idea of how 18

this would function. 19

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And, so, I think that we hear that. And I think that part of the difficulty is how do you make it clear that that isn't what happens. So, as development occurs, and as ground is going to be built -- bought, and as it's going to be developed, that then these controls are done at

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1 the same time, so we don't have the problems that 2 we saw in the photographs in Sarpy County, in

Gretna, and, so, that we have a long-term plan

that works. And I think -- I think that's so 4 5 critical.

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And I think everybody here understands that, and, certainly, hears that. And I think that you're right in connecting the bonding authority with that concern. And that's what part of what has to be figured out is how you -how do you somehow detach that so that you don't end up getting bonding authority and going out 12 and starting to condemn a whole bunch of property that isn't needed yet. So, I just wanted to say I think you've made a -- you've done a good job of connecting those two items.

MR. LEADERS: I have one question that I had a little bit earlier. In those areas, if a developer, you know, buys a half section or a section, and decides he would not want to participate in a dam up here, what would his options be, you see what I'm saying, to meet the storm water run off regulations that are coming down the line, or what -- you see?

> MR. FULLENKAMP: The planning THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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department -- you know, the blue paints is kind of a guide, you know. It's in areas where there

are probablies, and, you know, if we do something

in Omaha, we'll go in there, and they'll say,

well, you guys kind of need to know that this 5

could very well be a place for, you know, a

structure in the future, and you'll have to plan 7

around it, so you'll have to maybe put your 8

sewers around it, and that may or may not deter a 9

developer from buying that ground. There, 10 11

certainly, is that effect.

In some instances, it may encourage him to buy the ground. Then, he would go to the NRD 13 and say, I have this under contract for \$35,000 an acre, you know, are you going to build this facility? You know, I'll sell you the land. 16 Generally, the NRD gets it for less than the guy paid for it, so -- so, the developers have these maps where they know where the parks have to be. We know how wide the roads have to be. We know what airport zone you've got to stay out of. We

21 know what flood plain is. And, so, when the 22

developer comes to you, he pretty well knows 23 what's going to have to happen to that land in 24

general. So, we kind of deal with it. They kind THIBAULT, SUHR & THIBAULT

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of get advance notice, and we have to plan around 1 2

3 MR. LEADERS: Thank you. 4 MR. PETERMANN: Okay.

5 MS. DREESSEN: I want to say one

thing to the board.

MR. PETERMANN: Sure. Sure.

MR. FULLENKAMP: Can we go after

9 this?

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MS. DREESSEN: In a minute; I

think -- I think the reason why us Washingtonians 11 12 and part Douglas Countians are so adamant about this is we have had no representation on the NRD 13 14 board for two years. Our representative does not come to these meetings. He does not fight for 15 16 us, and, so, I think you needed to know this part

MR. FULLENKAMP: Did not.

MS. DREESSEN: Yeah, and that's why

20 we are so adamant and so strong. We have no 21 representation. I mean, they listen, but they do

of it. I don't know if you knew that or not.

22 what they want to do. I just wanted to tell you

23 that.

MR. PETERMANN: I appreciate that.

Well, we appreciate all of you. It's such a late THIBAULT, SUHR & THIBAULT OMAHA, NEBRASKA (402) 331-2500

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hour, we apologize for that, but this was very

good. I think the Papio Partnership, in speaking

for them at this point, through the two-year

process of what we've been going through, I think

5 the greatest yearn they had was public input. I

guess I'd just say that I think we're sorry we

7 failed in that area, which we evidently did,

because we heard it so often tonight. I don't

think that was the intent. The intent was just 9

the opposite.

I think many meetings we toiled over that, how do we get more public input, but we're glad you're here tonight. We value your input. We value what you have to say. And we will consider that. And I'm sure there'll be further discussions and meetings as we move forward. Thank you all for coming.

THE PUBLIC: Can I -- can I have a question answered?

MR. PETERMANN: Go ahead.

THE PUBLIC: Since this process all

22 happened, what is your guys' timelines to

23 approving these policies? And what good has it

done us tonight to share our input of this? And

I realize you all have worked very hard on this THIBAULT, SUHR & THIBAULT

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1	plan. And I understand, if I'm on a committee	1	not know the answer.
2	and I'm working hard on a plan, and you're	2	THE PUBLIC: How can we find the
3	95 percent sure it's going to be done, and, now	3	answer?
4			THE PUBLIC: So, if they don't
5	kind of a real bump, but I'd like to know what	5	approve, you're telling me you don't know if
6	the timeline is to accept this policy and if it	6	whether or not that Partnership exists, then?
7	should be accepted?	7	MR. PETERMANN: That's right. Does
8	MR. PETERMANN: The maybe just	8	somebody else want to
9	once again, the timeline for the policies, the	9	MR. GRATE: Let me say something, I
10	goal was August 1st, that all communities would	10	think it would be insincere to say that the NRD's
11	adopt the policies. A number of them have at	11	involvement is anything less than critical in
12	this point: Omaha, Boys Town, Sarpy County. My	12	order to implement these policies. The
13	understanding is it's considered next week by	13	communities are faced with a requirement to
14	Papillion and Douglas County. We know there are	14	establish some policies. And many of us have
15	going to be some after August 1st now, just	15	adopted these policies. That's not to say that
16	because we haven't quite gotten it completed, but	16	these policies can't be revisited on any kind of
17	I think everybody is planning to the	17	time frame and revised as necessary, depending
18	communities, as I understand it, are planning to	18	upon who all continues to participate.
19	adopt them as soon as possible, especially those	19	THE PUBLIC: So, it doesn't have
20	that have an NPDES or permit requirement.	20	MR. GRATE: This is not a decision
21	If I didn't say it earlier, the two	21	that's going to be made once, and, then, can
22	communities that don't have storm water permit	22	never be changed. I think, and what I recommend
23	requirements in the Partnership are Gretna and	23	to our elected officials, is that it's a good
24	Bennington. So, those two do not have permits,	24	first step. There are a lot of details and a lot
25	but they're talking about they're going to adopt	25	of additional approvals that are going to have to
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1	it to be a part of a good storm water plan. As	1	be provided by these elected officials in order
2	far as the NRD board, the last action of the	2	to implement these. And there's always time for
3	board was to delay it for consideration for	1 .	change and always time to look at new
4	90 days, which would bring it up possibly the	4	technologies that may be developed that maybe
5	September board meeting, in September.	5	didn't exist to choose from today.
6	THE PUBLIC: The NRD meeting?	6	THE PUBLIC: I would say that once
7	MR. PETERMANN: The NRD board.	7	it has passed, it's very hard to change policy.
8	THE PUBLIC: That is when we would	8	And when the change happens, it's a little at a
9	find anything out or	9	time. So, that's my concern as a taxpayer. MR. PETERMANN: Change can always
10	MR. PETERMANN: That would be the	10	occur. I think we've finished the meeting.
11	next consideration by the NRD board of	11 12	THE PUBLIC: No, we're still here.
12	considering the policies. THE PUBLIC: So, if the NRD board	13	MR. PETERMANN: I think we need to
13	votes against these policies, then, this will not	14	give these people would you like to visit with
14	happen?	15	them a little? I think we really need to break
15 16	THE PUBLIC: Then, the dams won't	16	up.
17	happen as part of this policy.	17	THE PUBLIC: What was the point of
18	THE PUBLIC: This policy booklet	18	this meeting if nothing's change?
19	that we all received tonight, you're telling me	19	MR. PETERMANN: The NRD board will
20	that if NRD board does not approve it	20	consider it. They're meeting in September.
21	MR. PETERMANN: I didn't say that,	21	THE PUBLIC: They're not even here.
22	no. I didn't say that.	22	There's only one representative here.
22	THE DUBLICE I'm asking. I'm	22	(The meeting was concluded at the hour

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(The meeting was concluded at the hour

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24 of 10:35 p.m.)

THE PUBLIC: I'm asking -- I'm

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MR. PETERMANN: I do not know. I do

sorry, I'm asking you the question.

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